DIRECTORATE OF AUDIT: GOVERNMENT OF N.C.T. OF DELHI 4TH LEVEL, C-WING, DELHI SECTT,I.P. ESTATE, NEW DELHI-110002

Sub: - Audit Report of The Executive Engineer (C), South Road II (Division M-411) Govt. of

NCT of Delhi, J. B Tito Marg, Andrews Ganj, New Delhi-110049 for the period
2019-20 to 2022-23

INTRODUCTION

The I.A.R. on the accounts The Executive Engineer(C), South Road II (Division M-411) Govt. of NCT of Delhi, Andrews Ganj, New Delhi-110049 for the period from 2019-20 to 2022-23 was conducted by field Audit Party No- XXIX headed by Sh. Manoj Kumar, IAO/AO and Ms. Tajinder Kaur, AAO The audit was conducted during 01.01.2024 to 12.01.2024(10 working days).

AIMS AND OBJECTIVE OF THE DEPARTMENT

The Division falls under the jurisdiction of Chief Engineer, South Zone, MSO Building, I P Estate, New Delhi and Superintending Engineer, Circle South, Sukdev Vihar, New Delhi and the Division is headed by the Executive Engineer, South Road II, PWD, Andrews Ganj, New Delhi who is functioning as DDO. There are four Sub Divisions under the jurisdiction of Executive Engineer, South Road II, PWD The Division is entrusted with the execution, maintenance work in Government of NCT roads of South road II.

Earlier this Division name as M 411 which was the road Division and functional from 1981. Now this division named as South Road II, PWD.

The following officials have served as HOD/HOO/DDO/Cashier during 2019-20 to 2022-23.

HOO/DDO

S.No.	Name	Designation	Period
1.	Sh. Naib Chand	Executive Engineer	01.04.2019 to 25.07.2022
2.	Sh M M Mittal	Executive Engineer	26.07.2022 to till date

<u>AAO</u>

S.No.	Name	Designation	Period
1.	Smt Seema Jain	AAO	01.04.2019 to 08.05.2020
2.	Shri S. P Sehdev	AAO	01.06.2020 to 30.06.2022
3.	Shri Suresh Bajaj	AAO	29.09.2022 to till date



The Executive Engineer(C), South Road II (Division M-411)Andrews Ganj, New Delhi-110049(2019-20 to 2022-23)

CASHIER

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S.No.	Name	Designation	Period
1.	Sh Prabhu Dayal	Cashier	01.04.2019 to 30.06.2019
2	Sh. R D Sharma	Cashier	01.07.2019 to 23.02.2020
3.	Sh S N Thakur	Cashier	24.02.2020 to till date

Budget allocation for the year 2019-20 to 2022-23

(Rs. In Lakhs)

					(-101 -111 -	
Year	Budget A	llocated	Expend	liture	Bala	nce
	Revenue	Capital	Revenue	Capital	Revenue	Capital
2019-20	148500000	146000000	147091289	80219551	1408711/	65780449
~2020-21	102000000	137100000	101230946	133800909	769054	3299091
2021-22	251400000	170000000	247732684	154941166	3667316	15058834
2022-23	205374000	232900000	196640192	230963051	8733808/	1936949

Statutory Audit

Statutory audit has been conducted by AG (Audit) of The Executive Engineer (C), South Road II (Division M-411) Govt. of NCT of Delhi, Andrews Ganj ,New Delhi-110049 up to 31st March 2022.

<u>Vacancy Position of Regular Staff Executive Engineer(C) South Road-II as on</u> 31.03.2023

S.No.	Name of Post	No. of Posts Sanctioned	Filled	Vacant	REMARKS
1	Group A	01	01	-	
2	Group B	21	11	10	
3	Group C	12	06	06	
	Total	34	18	16	

Maintenance of Records

The maintenance of records of accounts The Executive Engineer(C), South Road II (Division M-411) Govt. of NCT of Delhi, Andrews Ganj, New Delhi-110049 for the period from 2019-2020 to 2022-23 was found satisfactory as most of vouchers are serially binded/provided to audit and rest of the observations are subject to the observations made in current audit report.

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The Executive Engineer(C), South Road II (Division M-411)Andrews Ganj, New Delhi-110049(2019-20 to 2022-23)

FORM-II M-8 (Referred to in Para 3.7.2)



Verification note on the compliance of old audit report of accounts of The Executive Engineer(C), South Road II (Division M-411) Govt. of NCT of Delhi, Andrews Ganj, New Delhi-110049 for the period from 2007-08 to 2018-19.

The outstanding objections pertaining to the old inspection reports on the accounts of The Executive Engineer(C), South Road II settled as details given below: -

(A) Old Audit Report (Details of old paras settled) (B)

S. No.	Year	Para No.	Subject	Reply of Office	How Settled
1.		- /		NIL	

(B) Details of Old Recovery

S. No.	Year	Para	Outstanding Recovery (in Rs.)	Amount Recovered (in Rs.)	Balance to be recovered (in Rs.)
1.			ſ	VIL	

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The Executive Engineer(C), South Road II (Division M-411)Andrews Ganj, New Delhi-110049(2019-20 to 2022-23)



Verification notes on the compliance of old audit report of The Executive Engineer(C), South Road II (Division M-411) Govt. of NCT of Delhi, Andrews Ganj, New Delhi-110049_for the period from 2007-08 to 2018-19. The outstanding objections pertaining to the old inspection reports on the accounts were discussed with Head of Office.

S.	Start	End	Para	Brief particulars of the	Total	Amount	Balance
No.	Year	Year	No.	objection	Recovery	recovered	recovery
1	2007	2008	1	Delay in execution of work- non levy of penalty thereof	0	0	0
2	2007	2008	2	Escalation of cost and undue benefit to contractor	0	0	0
3	2007	2008	3	Huge Deviation in expenditure and quantity	0	0	0
4	2007	2008	4	Performance/output of the Division	0	0	0
5	2008	2017	1	Recovery of DGEHS	7060	0	7060
6	2008	2017	4	Recovery of Rs 39345 towards UTGEGIS	10980	0	10980
7	2008	2017	5	Non refund/revalidation of FDRs/Bank Guarantees of Rs 1672692	0	0	0
8	2008	2017	6	Unclaimed/Undeposited balances is still lying in the Head 8443 Part I/II/III/V	0	0	0
9	2008	2017	7	Irregular grant of LTC	0	0	0
10	2008	2017	9	Irregular utilization of contingency amounting to Rs 649535/- as per CPWD manual 2014	0	0	0
11	2017	2019	1	Delay in completion of work	0	0	0
12	2017	2019	2	Non levy of compensation in delay work of Rs 360394	0	0	0
13	2017	2019	3	Execution of work with abnormally low rate	0	0	0
14	2017	2019	4	Unrealistic estimates	0	0	0
15	2017	2019	5	Provision of contingency and it utilization	0	0	0
16	2017	2019	6	Foreclosure of works	0	0	0
17	2017	2019	7	Non revision of Technical Sanction	0	0	0
18	2017	2019	8	Irregularities/shortcomings in the execution of work	323400	0	323400
19	2017	2019	9	Purchase made outside GeM	0	0	0
20	2017	2019	10	Non production of records	0	0	0
				TOTAL	341440	0	341440

The Executive Engineer(C), South Road II (Division M-411)Andrews Ganj, New Delhi-110049(2019-20 to 2022-23)



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The internal audit report for the period 2019-20 to 2022-23 has been prepared on the basis of information furnished and made available by The Executive Engineer(C), South Road II (Division M-411) Govt. of NCT of Delhi, Andrews Ganj, New Delhi-110049. The Directorate of Audit, GNCT of Delhi disclaims any responsibility for any misinformation and/or non-information on the part of the office.

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PART II CURRENT AUDIT 2007-08

berno.

Pare No. 01

(Ref.No. 15 dated 8.12.2008)

Sub: Delay in execution of work - non-levy of penalty thereof

Agreement No.

06/EE/PWD M-113/07-08

Name of work

improvement of central verge of Road No.15

Estimated cost

Rs.52,18,479/-

Tendered Amt.

Rs.86,71,025

in the context of above work following observations have been made by the audit:

1. The stipulated date of completion was 11.8.2007 whereas after a period of 08 months the work was completed on 4.4.2008. As per provision contained under clause 2 read with clause 5 of the terms of contract, in case the the completion period exceeds three months from the stipulated date of completion, then penalty @1% per week of the tendered cost subject to maximum of 10% of the tendered value of work is recoverable from the contractor for delay of work. In the instant case there is an abnormal delay of 0B months on the part of the contractor as is evident from the communication of Executive Engineer dated 21.8.07,16.11.07 and 14.12.2007 wherein Contractor was charged with show cause notice for slow pace of work/ execution of work, therefore, audit is of the view that 10% of the value of work is liable to be imposed as penalty which in this case comes to Rs.6,97,413 (being work done by the contractor upto Rs.69,74,133/-, but from the final bill it was noticed that only Rs.13,830/- has been withheld on account of extension of time. Reason for non-levy of penalty require clarification in the matter.

Para No. 02

(Ref. Memo No.16 dated 8.12.2008)

Sub: Escalation of cost and undue benefit to Contractor

Agreement No. :02/EE/PWD M-113/07-08

Name of the work: Improvement of foot path near Siri Fort Auditorium

Estimated cost :Rs.11,46,143/Tendered Amt. :Rs. 8,01,269/Actual Expdr. :Rs.13,54,816/-

in the context of the above work following observations have been made by the audit:

- 1. As per GOI OM No. DGW/MAN/129 dated 30.12.2005,
 Executive Engineer, where AE(Planning) is not provided,
 may accept lowest tender for works costing up to
 Rs.10 lakhs. The above work was accepted within the
 above power but exceeded the limit upon the completion of work. As per CPWD Manual revised technical
 sanction is required to be issued by the competent
 authority in case of work exceeds beyond 10% of the
 technical sanction to be issued by the competent authority.
 In the instant case the expenditure has been exceeded
 beyond the above limit but revised sanction is not obtained
 from the competent authority as per record provided to
 the audit.
- Approval of the client department for carrying out the Extra work was also sought by the audit but the same could not be provided by the Division.
- Since actual expenditure has been enhanced to the extent of 60% of the tendered amount, the very purpose of calling tenders, codal formalities etc. has been defeated.

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Para No.03

(Ref:No:17 dated 8.12.2008)

Sub: Huge deviation in expenditure and quantity

The work of restoration of road no.15 (Press Enclave Road) for laying of 4" dice steel pipe from T point to Aurobindo Nagar to DDA Distt. Centre, Saket was awarded to M/s K P Singh & Co. at a tendered cost of Rs.13,26,723/- which is 41% below the estimated cost of Rs.22,48,683/-. As per final bill a total expenditure to the tune of Rs.20,66,687/- has been found incurred. Deviation in the following items of work was found made:

Item No.	Qty	Qty	Qty	Rate/	Deviated expdr.
	Agreed	Executed	Deviated	unit	exper.
1.1.1	830cum	1641.35	811.35	51.21	41549
2.1	603	2887.42	2284.42	1363.85	31156
2.2	530	990.09	460.09	91.50	42098,
10.1	340	1107.85	767.85	21.50	16509
10.1.3.	965	1515.94	550.93	385.95	212631
10.1.4	197	382.16	185.16	346.10	64084
10.1.6	60	72.84	12.84	2859.20	36709
10,1.0				TOTAL	444736

Apart from above, extra items costing Rs.2,95,228/- have also been executed as per the final bill. In this context following observations have been made by the audit:-

Section 2.26 of CPWD Manual specified that if expenditure exceeds
beyond 10% of the technical sanction a revised technical sanction is
required to be issued by the competent authority. In the instant case
expenditure has been exceeded beyond the above referred limit, but
no revised technical sanction from the competent authority found to
be obtained.

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- 2. As per 23.2.1 o the CPWD Manual no deviation in the quantities of any items should be made without the prior approval of the competent authority. The approval/sanction of competent authority for deviation of work was asked but the same was not made available to audit.
- 3. Approval of the client department for the above deviation/extra items of work was also sought by the audit but the same was not Provided to audit by the Division.
- 4. The reason/justification for deviation may also be conveyed to audit.

Para No 04

Rate No.

(Ref. No.11 dated 4.12.2008)

Sub:

Performance/output of the Division

register it has been observed that a total number of 75 works have been undertaken by the Division during the year 2007-08. Out of it 38 works are still in progress which means only 48% of achievement has only been made within the agreed and stipulated dates. In view of the position of pendency of works as pointed out in above para the factors affecting the progress may be identified and remedial measures taken may be intimated to audit. Further, the examination of agreement register revealed that out of 36 works completed during the year 2007-08, 20 works are having huge escalation ranging from 62% to 1545% in the approved schedule of quantity and final payment, which indicates that the preliminary estimates for these works have been prepared by the Division without proper planning and asserting the exact requirement. Few such instances in which escalation noticed are given below:

Sl.No. Agmt No. Name of work Est.Expdr. Actual Expdr. %age of excess

•	.,			
1	. 09 Restoration of damaged	3721565	6974133	87%
2		564918	1529082	171%
3	100 + 41 - 1 1 - 4h 120	198381	373362	88%
4	. 31 Streg. of service road	4860143	80587770	1545% .
	. 32A/R&M/o Auent Marg	639808	1315691	105%
6	. 33 A/R&M/o SA Road	2510618	5110939	103%
7	, 50A/R&M/o 3 Link Road	195700	454320	132%
	3. 51Mastic work on Mooichan	d 982487	1589796	62%
	9. 59A/R&M/O Rd.No.15	798141	2674110	225%

All the above cases along with other similar cases may please be reviewed and reason for improper preparation of estimates may be identified. Steps taken to avoid recurrence of such instances in future may also be intimated to audit.

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CURRENT REPORT







(2008-2009 to 2016-2017)

Recovery of DGEHS amounting to Rs.7060/-**PARA - 01** (Ref. Memo No. 5 dated 05/05/2017)

In pursuance of office order No.F.242/52/2007/H&FW/29609-29812 dated 26.10.2007 of Department of Health & Family Welfare, Govt. of NCT of Delhi and membership of the Delhi Govt. Employees Health Scheme is compulsory for all serving employees of the Govt. of NCT of Delhi, if they are not otherwise covered by any such scheme.

The rate of contribution were increased w.e.f 01.08.2010 vide order No. F.25(III)/DGEHS/140 /DHS/09/41413-18 dated 20.08.2010 with reference to the grade pay that he/she would have drawn in the post held by him/her as per table given below:-

Grade Pay (In Rs.)	Rate of monthly contribution (in Rs.)
Upto 1650	50
1800, 1900,2000, 2400 and 2800/-	125
4200	225
4600,4800,5400 and 6600	325
7600 and above	500

During the test check of PBRs, it has been observed that the rate of contribution has been revised from October 2010 instead of August 2010 in respect of the following officials of this office:-

S. No.	Name of the official	Grade Pay	Monthly cont. deducted	Monthly cont. Deductable	Differenc e p.m	Period of recovery	Amount recover able
1.	Sh. Bal Kishan, Beldar	1800	40	125	85	08/10 to 12/10	[,] 425
2.	Sh. Bal Kishan, Beldar	1800	50	125	75	01/11 to 10/11	750
3.	SH. Rajender Shah, Beldar	1800	40	125	85	08/10 to 12/10	425
4.	Sh. Rajender Shah, Beldar	1800	50	125	75	01/11 to 10/11	750



5.	Sh. Mangat Ram Beldar	1800	40	125	85	08/10 to 02/11	595
6.	Sh. Mangat Ram, Beldar	1800	50	125	75	03/11 to 10/11	600
7.	Sh. Vankatesh, Beldar	1800	40	125	85	08/10 to 11/10	340
8.	Sh. Vankatesh, Beldar	1800	50	125	75	12/10 to 10/11	825
9	SH. Magan, Beldar, Beldar	1800	40	125	85	08/10 to 12/10	425
10	Sh. Magan Singh, Beldar	1800	50	125	75	01/11 to 10/11	750
11.	Sh. Gopal, Beldar	1800	40	125	85	08/10 to 12/10	425
12.	Sh. Gopal, Beldar	1800	50	125	75	01/11 to 10/11	750

Recovery of Rs.7060/- on account of short deduction of DGEHS from the above said employees may be made after due verification of record under intimation to audit..

Similar cases may also be checked and recovery, if any, towards short deduction of DGEHS may be made.

PARA - 02 Non-Recovery of Transport Allowance amounting to Rs. 4034/(Ref. Memo No. 6 dated 05/05/2017)

As per TA rules, Transport Allowance is not admissible during absence from duty for a full calendar month due to leave training/tour etc. However, if the absence covers part of any calendar month, transport allowances will be admissible for full month.

During test check of Service Books and PBR provided by the Executive Engineer, P.W.D. – M 411, it revealed that the unit had made payment of Transport Allowance to the following employees for their leave period mentioned against their names, which is irregular. As per Rules, Transport Allowance is not admissible during leave period for full calendar month.

S.	Name of the employee	TPT	Full	Total	Total Amount
No.	& Designation	Allowance	Months of	Months	Recoverable
	1.	paid per	Leaves		1

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Recovery of Rs.2280/- on account of short deduction of license fee/water charges from the above said employees may be made after due verification of record under intimation to audit...

Similar cases may also be checked and recovery, if any, towards short deduction of license

fee/water charges may be made.

Recovery of Rs. 39345+ towards UTGEGIS.
(Ref. Memo No. 8 dated 08/05/2017)

During the test check of PBRs for the year 2008-2017, it has been observed that subscription of group insurance scheme is being deducted Rs.15/- in respect of following employees whereas the group to which an employee belong will be determined with reference to the post held by him/her on a regular basis on the 1st January. The rate of subscription of the erstwhite group D employees placed in PB-1 with grade pay of Rs.1800/- and classified as Group C is @Rs.30/- per month from January 2011 onwards.

The difference of subscription @ Rs.151- as per detail given below amounting to Rs. 39,345]may be recovered from him/her through his/her present DDO under intimation to audit.

SI.	Name & Desgn. (Sh/Smt.)	Descrip	Grade Pay	Period		cense Fee/Wages per mont		No. of	Amount
	(0.1121114)	1.01.	Lay		Due	Deducted	Diff	month	(Rs.)
4	Sh.Shyam Lal, Beldar	CGEIS	1800	01/11 to 01/16	30,	-15	15	61	915
2	Sh. Raj Narayan Pandey, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915
√⁄3	Sh. Bheemal Prasad, beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915
4_	Sh. Lal Ji, Beldar	COEIS	1800	01/11 to 01/16	30	15	15	61	
-5_	Ms. Kamla Devi, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915-
/ 6	Sh. Karan singh, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915
-1	Sh. Bali Karan Yadav, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915
/8	Smt Gauri Bai, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915
/9	Smt. Omwati, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915
-10	Sh. Ramphal, Beldar	COEIS	1800	01/11 to 01/16	30	15	15	61	915
% 1	Sh. Ali Keshan, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915
712	Sh. Shiv Patta, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915

Not Settled

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ſ	13	Sh. Jai Singh, Beldar	CGEIS	1800	01/11 to 01/16	30	15	l:	5	61	915	
	214	Sh. Ram Kishan,	CGEIS	1800	01/11 to 01/16	30	15	1	5	61	915	
)	/14 //15	Beldar Sh. Vijay, Beldar	CGEIS	1800	01/11 to 01/16	30	15	1	5	61	915	
)		Sh. Natrajan, Beldar	CGEIS	1800	01/11 to 01/16	30	15	-	5	61	915	Cerre
	16	Sh. Veer Chand,	CGEIS	1800	01/11 to 01/16	30	15	1	5	61	915	
) ;	17	Beldar Sh. Ranvir singh,	CGEIS	1800	01/11 to 01/16	30	15		15	61	915	
)	18	Beldar Smt. Ram Rati,		1800	01/11 to 02/16	30	15	=	15	62	930	Cer
	19	Beldar	CGEIS	. 1800		-	15	-	15	61	915	cer
	20	Sh. Chhotl Kamat, Beldar	CGEIS		01/11 to 01/16	30			15	61	915	Fren
	_21	Sh. Surat Lal, Belda	CGEIS		01/11 to 01/16	30	15	-	-+		915	Jar
	22	Sh. Turu Swamy,	CGEIS	1800	01/11 to 01/16	30	13	-	15	61	1	GUY
	23	Sh. Subh Karan, Beldar	CGEIS	1800	01/11 to 01/16	30	T	5	15	61	915	4
	24	Sh. Muttu swamy	CGEIS	1800	01/11 to 01/16	30	1	5	15	61	915	Cel
	25	Sh. Marriappan,	CGEIS	1800	01/11 to 01/16	30	++	5	15	61	915	_ ser
	-26	Sh. Durga Prasad,	CGEL	1800	01/11 to 01/10	30	\vdash	5	15	61	915	Cet
	-	Sh. Ram Charan,	CGEI	S 1800	01/11 to 01/1	6 30		5	15	61-	915	Lev
	27	Sh Pillay Swamy	-	1800	01/11 to 01/1	6 30		15	15	61	915	P
	-28	Beldar Sh. Surender Sing	-	1800		-		15	15	61-	915	Set
	29	Beldar Beldar	-	1800		+	+	15	15	61	915	2
	30	Sh. Tang Raj, Belo	iar CGE	S 1800	01/11 10 01/1	+	+-		15	61	915	1
3	31	Sh. Kam Raj, Belo	tar CGE	IS	01/11 10 01/1	+	-	15		61	915	- Ca
	3:	Sh. Rajender, Bel	dar CGE		01/11 10 01/	16 3	0	15	_15_			$\frac{1}{2}$
	3	3 Smt Sheela, Belo	lar CGE	180	0 01/11 to 01/	16 3	0	15	-15-	61	915	7a
	3	4 Sh. Satvir, Beld	ar CGE	IS 180	01/11 to 01/	16 3	10	15	15	61	915	70
	-3		dar CGI	180	00 01/11 to 01/	16 3	30	15	15	61	915	100
	-	Sh. Ganga Ran	\rightarrow	180	00 01/11 to 01	/16	30	_15	15	61	915	
		Beldar Sh. Rajbir, Beh	tar CG	18	00 01/11 to 01	/16	30	15	15	61	915	- a

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38	Sh. Sudama Prasad,	CGEIS	1800	01/11 to 01/ 16	30	15	15	61	<u>915</u>
	Beldar	CGEIS	1800	01/11-to 01/16	30	15	15	61	915
-39	Sh. Vish Nath, Beldar Sh. Ved Prakash,	CGEIS	1800	01/11 to 01/16	30	15	15	61	913
40~	Beldar Sh. Kritya Nand,	CGEIS	1800	01/11 to 01/16	30	15	# 22 15 08	61	915
41	Beldar Sh. Baljor, Beldar	CGEIS	1800	01/11 to 01/16	30	15	15	61	915
42	Sh. Karan Singh,	CGEIS	1800	01/11 to 01/16	30-	15	15	61	915
- 43	Beldar	COEIS		0	.l		٠	Total &	39345

Recovery of Rs.39365 on account of snort deduction of UTGEGIS from the above said employees may be made after due verification of record under intimation to audit...

Similar cases may also be checked and recovery, if any, towards short deduction of license the er charges may be made.

OS Non refund/revalidation of FDRs/Bank Guarantees of Rs.1672692/
(Ref. Memo No. 10 dated 11/05/2017) fee/water charges may be made.

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As per Para 21.2.2 of CPWD Manual, Performance Guarantee/Security Deposits in form of FDR/Bank Guarantee should be refunded to the contractor on completion of work or after final bill is paid, whichever is later.

During the test check of the records it has been revealed that following FDRs/Bank Guarantees of Security Deposit/Performance Guarantee are lying with the Division which is objectionable.

S. No.	FDR/BG No.	Amount	Date of issue	Valid upto
1	3068822038	385314/-	21.02.09	21.11.2009
2	427691	4600/-	27.02.09	27.05.10
3.000 A	30761423563	769200/-	12.05.2009	12.02.10
4	636010400009966	5000/	40.08.09 in st	e Oslas On jo
5.	405200PR00052376	5000/-	20.08.09	20.04.10
6	405200PR00053676	14000/-	15.10.09	15.04.09
7	909040039452368	6629/-	13.11.09	13.11.10
8	2017401001808/1	4362/	- 17.12.09	17.06.10
9	101997777	6543/	27.11.09	27.05.10



	TOTAL	1672692/-		1
27	8544715953-9	44670/-	10.09.15	10.03.16
26	369647	22500/-	17.07.15	17.07.16
25	456741	22000/-	13.06.15	13.07.16
24	053446	26800/-	03.06.15	03.07.16
23	456470	105000/-	21.03.15	NA
22	60096583651	37520/-	04.05.12	04.05.13
21	072504501200337	9884/-	30.03.12	30.09.12
20	602203311007093	10000/-	09.03.12	09.09.12
9	601845110005730	4116/-	09.02.12	09.08.12
8	604703311000827		21.07.11	21.01.12
6	604703311000823		14.07.11	14.07.12
5	65115103753	1000/-		02.11.11
4	15774510009726		18.03.11	18.09.11
3	125820100026519		29.09.10	31.12.10
2	601103311002049	5500/-	30.03.10	30.06.10
1	301224	4664/-	04.01.10	04.01.11
0	601845110003632	37800/-	18.01.10	18.07.10

As the guidelines of CPWD Manual necessary steps should be taken for settlement of these FDRs/Bank Guarantees as per Receipt & Payment Rules under intimation to Audit.

Unclaimed/undeposited balances is still lying in the Head-8443-Part II/III/V PARA-06 (Ref. Memo No. 11 dated 11/05/2017)

During the test check of the monthly account of March, 2017 and other related records of suspense deposit, it has been found that a heavy unclaimed/undeposited balance is still lying in the Head-8443-Part II/III/V as per details given below:

S.No.	Particulars		Opening Balance	Credits	Total	Debits	Closing
1.	Part II: deposit Contractor	Cash by as	12449501	2226780	14976281	680729	14295552





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	Security				T	T
3.	Part V: Misc./Other Deposit	40922337	8680125	49602462	2340796	47261666

The divisional officer should review all the cases under Part II/III/IV every month when the security deposit becomes due over refund, so that it can be refunded without delay. They should periodically review the deposits (FORM PWD-67) required to be maintained in the division. The division, however, did not mention year-wise details of above deposits, in the absence of which the pendency of these outstanding deposits could not be ascertained.

Year-wise details of the deposits be ascertained and unclaimed deposits for more than 3 years credited to Govt. revenue as per provision (Para 21.7 of CPWD Works Manual II) under intimation to Audit.

Pur No PARA-07

Irregular grant of LTC

(Ref. Memo No. 9 dated 09/05/2017 & Memo No.12 dated 12/05/2017)

As per the LTC Rules, certain conditions are laid down and definition of family has been defined as follows: "the government servant's wife or husband and two surviving unmarried children or stepchildren wholly dependent on the govt servant, irrespective of the fact whether they are residing with government servant or not".

During the test check of service records, it has come to the notice of Audit that the following officials have Claimed LTC for all of their children which is irregular and against the LTC Rules.

S. No	Nameof claimant	No. of fares	Destination	Block year	Remarks
1.	Sh.Alijaan Beldar	Alijaan-Self Ms. Nasreen Begum-Wife Ms. Praveen Nisha-Daughter Mehnoor- Daughter Abiba-daughter	Delhi to Ajmer	2014-17	Official has claimed LTC from his previous posting in other division.
2.	Sh.Choti Kamat Beldar	Choti Kamat-Self Shewati Devi- wife Anita-Daughter Kannima-Daughter	Deihi to Madhubani Bihar	2006-07	Bill was not traceable
	ent a service for harders of constant attendents	Pushpa-Daughter Sarita-Daughter	ROW SCIAMI		

Recovery from the above said employees may be made after due verification of record under intimation to audit.

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Par no. 11

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PARA No. 09:-Irregular utilization of contingency amounting to Rs. 6,49,535/- as pe CPWD manual 2014.

The guidelines as prescribed in para 4.1.5 of CPWD manual of 2014 regarding provisions of contingency and its utilization is as follows:-

- 4. In addition to the provision for all expenditure which can be foreseen for a work, a provision of contingency shall be kept as follows:
 - (c) Estimated cost up to Rs.1 Crore.....5%
 - (d) Estimated cost more than Rs.1 Crore.....3% subject to minimum of Rs. 5 Lakhs.
- 5. This provision is also intended to cover the cost of work-charged establishment for which no provision should be made separately except in the case of annual maintenance estimate where provision is made for such establishment under a sub-head of the estimate.
- 6. The amount provided for contingency shall be utilized as per the powers delegated to the various officers of cpwd as given below:-
 - (v) Executive Engineer and Superintending Engineer/Project Manager/Directorate of Horticulture shall have full power to utilize contingencies for the works where sanctioned cost is within their powers to accord TS.
 - (vi) E.E. shall have powers to utilize the contingencies upto the max of Rs.5Lacs for works where sanctioned cost is within power of S.E. and C.E./DDG(H) to accord TS.
 - S.E./ Dte. Of Horticulture shall have powers to utilize contingency upto the (vii) max. of Rs.15 lakhs for the works following within the competency of Chief Eng/DDG(H).
 - However, it is to be ensured that the authority under which the competency of (viii) the work falls should be kept informed about utilization of contingencies for every utilization by indicating utilized and balance amount available.

During the test check of works/contingency expenditure for the year 2008-2017, it has been observed that the miscellaneous / contingency expenditure amounting to Rs. 6,49,535/has not been incurred/booked as per the provisions contained in Para 4.1.5 of CPWD Manual. Detail of irregular utilization of contingency is attached at Annx.1

Necessary steps may please be taken to regularized the miscellaneous/contingency expenditure amounting to Rs. 6,49,535/- from the Finance Department under the intimation to the Audit.





Annex. 1

Detail of Irregular utilization of contingency as per CPWD manual of 2014.

PWD-M 411

S.No.	Cash Voucher No.	Date	Particulars	Amount (in Rs.)
2010-11				-
1.	22	26.04.10	Stationery	49350/-
2.	4	06.09.10	M.S. Drain Cover	18400/-
3.	12	06.09.10	Payment to computer operator	10350/-
4.	53	14.09.10	Photocopy	35337/-
2011-12				
1.	32	09.09.11	Stationery	20837/-
2012-13	· ·			
1.	32	04.02.13	Main Hole Cover	97684/-
2013-14				
1.	79	06.11.13	Tyre & Tube	15200/-
2.	104	30.11.13	Testing Charges	33329/-
2014-15				
1.	101	29.05.14	Making Hole in RCC wall	20000/-
2.	52	.11.06.14	Test Check	213327/-
3.	127	30.03.15	Removal of malba	22400/-
2015-16				
1.	25	06.07.15	G.I. Pipe &Fitting	19953/-
2.	50	21.07.15	Stationery	14914/-
2016-17				

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1.	68	26.11.16	Engaging Mechanical Hammer	
			Engaging McChanical Hammer	11500/-
2.	83	28.02.17	Structural steel	28204/-
3.	89	26.02.17	Layout Plan Charges	12750/-
4.	77	21.03.17	Flax Board	11200/-
5.	83 21.03.17 Providing generator with welder		Providing generator with welder	14800/-
		T	OTAL	6,49,535/

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Audit Party No.XXXVIII

TEST AUDIT NOTES



TAN 1: Shortcomings in Pay Bill Register.
(Audit Memo No. 2 Dated 03-05-17)

During test-check, following irregularities were noticed in the PBR of 2008-17.

- Incomplete personal information The mandatory information/details of the officials (which
 was required to be written on the upper part of each page) were also not found filled completely in
 the PBR. Apart from the name, DoJ and PF No, the other details like pay-scales, designations,
 address, DOB, DOJ, DOS, details of loan/advances/refunds, etc were not written in the PBR for
 the year-2008-17.
- Non-verifications of totals Vertical-totals of the columns were also not recorded in the PBR.
 Needful may be done now and shown to audit for the year-2008-17.
- Balance of advances not brought-forwarded Balance of advances were not shown brought-forwarded to the current year with its number of installments. Needful may be done and shown to audit.
- 4. Abstract not filled:- Abstract in the PBR have not been filled. Needful may be done and shown to audit.
- 5. <u>Irrelevant Entries</u>:- Entries which does not pertains to Salary Head like GPF Advance/withdrawal entries have been made in salary detail column No.16 instead of PBR upper column as mentioned in the Point 1 and 3 above. Medical Advance/reimbursement and Liveries entries have been made in the salary detail column No.16 instead of Medical and Liveries Register.

Some instances are as under:-

- (i) PBR page No.05(2016-17) Sh. Om Prakash, Beldar, in column 25 installment of GPF Advance deducted but Balance detail of GPF advance has not been mentioned in the upper part of PBR.
- part of FBR.

 (ii) PBR page No.12(2016-17) Sh. Kamraj (Sub Div.I) GPF Withdrawal entered in Salary detail column no.16 instead of upper part of PBR.

(iii)PBR page No.26 and 37 (2016-17) Medical Bill entered in salary detail col.

(iv)PBR page No.8 (2014-15) Liveries entries has been made in salary detail column.

6. Cutting/overwriting has not been attested by DDO on the following cases:-

(i) Page 01 (2016-17) Div. AE-II Smt. Mukesh Devi.

(j) Page No. 1 to 6 (2014-15) AEM.

Necessary steps should be taken to recitify the above errors under intimation to the Audit.

TAN - 02 Non-reconciliation of amount remitted into the bank and non-cancellation of time barred cheques.

(Ref. Memo No. 13 dated 12/05/2017)

During the Internal audit on the accounts of PWD M-411 division and Test Check of Form-51, of for the month of 2/2017 it has been revealed that in Part-I Cash remittances and Acknowledgment,



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there was difference of Rs.5008314/- as of 02/2017 between the amount remitted by the division and the amount acknowledged by the Bank. The difference of Rs.5008314/- may be reconciled under intimation to Audit.

Further, in Part-II of the Form51-Cheques issued and paid, Cheques amounting Rs.3999296/remained outstanding as of 02/2017 of which cheques amounting Rs.1734124/- pertained to the period between May,2008 to Nov,2014. As all the cheques amounting to Rs. 1734124/- issued by the Division has become time barred as of date, these may be cancelled by the division and the amount of Rs.1734124/- be taken as receipt in the Cash Book

Necessary steps should be taken under intimation to Audit.

TAN - 03 Excess Expenditure over the Budget Provision. (Ref. Memo No. 14 dated 12/05/2017)

Article 205 of the Constitution of India, Provides that if any money has been spent for any services during a financial year in excess of the amount granted for that service for that year, the excess expenditure should be regularized by the State Legislative Assembly. It was, however, observed during the Internal audit on the accounts of PWD M-411 division that during the following years amount incurred in excess of the budgeted provision under the various head as per detail given below.

2011-12

Head of Accounts	Budget Sanctioned	Expenditure Incurred	Excess expenditure
Plan			
5054 Construction of Bridge & Road-BB11(1)(1)(1)	16.00	16.23	0.23
Non-plan			
3054 Distt. a Bridge and Road-BR3(1)(1)(1)	13.00	14.68	1.68
	Total Budget I	Exceeded	1.91

2012-13

Head of Accounts	Budget Sanctioned	Expenditure incurred	Excess expenditure
3054 Distt. a Bridge and Road-B&R3(1)(1)(1)	6.46	7.17	0.71

The Excess expenditure over the available provision, indicating laxity in budgetary control and requires regularisation under Article 205 of the Constitution under intimation to Audit.

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PART-II





CURRENT AUDIT REPORT (2017-18 to 2018-2019)

Para No. 1:- Delay in completion of work.
(Ref. Audit Memo No.10 dated 15.10.2019)

Section 29.1 of CPWD Works Manual stipulates that the time allowed for carrying out the work as entered in the contract shall be strictly observed by the contractor and work should be proceeded with all due diligence on part of the contractor throughout the stipulated period of the contract. Further Section 29.4(2) the extension, in order to be binding, will have to be by the 'agreement' of the parties, express or implied. Test check of records revealed that the following works were not completed till date although their stipulated period of completion is over:-

T	Agreement No.	Name of Work	Agency Name	Tendered Amount	DOS	DOC	Delay (Approx.) Till date (15.10.19)
.				538195	19.04.17	18.10.17	1 Year,11 Month
_	04/EE/PWD SR- II/17-18	A/R and M/O to various Roads under PWD division SR-II dg. 16-17. SH:- Feasibility study and survey	M/s Integrated Techo System Pvt. Ltd.	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
		work for various FOB under SR-II.		470471	17.07.18	16.07.19	2 Month
2	32/EE/PWD SR- II/18-19	A/R & M/o to various roads under Sub Division-I of Division South Road-II, PWD during 2018-19. (SH:	Placement Services (Regd.)	•			
		the subways of Alisan		305263	30.08.18	29.08.19	1 Month
3	11/18-19	roads under Sulf Division of Division South Road-II PWD during 2018-19 (SH:- Providing services of MLD to drive Government)	f				1 Month
4	51/EE/PWD SR- II/18-19	Vehicle). A/R & M/O to variou roads under Sub Division-	M/s Competent Services (Regd)	1245195	05.09.18	04.09.19	1 1102
		PWD during 18-19.(SI Providing watch & ward f	Hi			21.00.10	1 Month
	99/EE/PWD SR- II/18-19	office/store).	ds M/s Nagendra & Co.	51561	6 22.02.19	21.08.19	1 Monu

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6	100/EE/PWD SR- II/18-19	A/R & M/o to various roads under Sub Division-IV of Division South Road-II, PWD during 2018-19. (SH: Removal of malba unauthorizedly dumped in ROW).	M/s Nagendra & Co.	569102	22.02.19	21.08.19	1 Month
7	118/EE/PWD SR- II/18-19	Construction of Foot Over Bridge with staircase and lift for pedestrian across Aurobindo Marg near Mosque/Church, New Delhi. (SH: Civil & Electrical Works).	M/s imagineare Infrastructure Pvt. Ltd.	16862117	06.03.19	05.09.19	1 Month
			TOTAL	20505959			

From the above it is evident that the 07 works having tendered cost of Rs. 2,05,05,959/-were not completed till date. Similar other cases may also be reviewed under intimation to Audit.

Executive Engineer being HOO is directed to complete the work at the earliest under intimation to Audit.

Para No. 2:- Non levy of compensation in delayed work Rs. 3,60,394 /-. (Ref. Audit Memo No.11 dated 16.10.2019)

As per Clause 2 of the General conditions of contract, if contractor fails to maintain the required progress of work the department should levy a penalty @1.5% per month on delay to be computed on per day basis subject to 1 0% of the tendered value of the work.

Section 29.7 of CPWD works Manual stipulates that whenever any hindrance whether on part of department or on part of contractor comes to the notice of the Assistant Engineer, he should at once make a note of such hindrance in the register kept at site and immediately make a report to the Executive Engineer within a week. Further, Executive Engineer shall review the Hindrance Register at least once in a month. Each hindrance should be entered in the Hindrance Register which should be authenticated by the Executive Engineer and contractor. It is also mentioned in the manual that review of hindrance register shall be compulsory in division office by EE and AAO at the time of payment of each Running Account Bill and final bill and certificate shall be recorded that all up to date hindrances on part of department and contractor have been recorded in the hindrance register.

(V)

Test check of the record revealed that the following works were already delayed but not completed till date. In these cases no penalty under clause 2 were levied:-

SI. No.	Agreement No.	Name of Work	Agency Name	DOC	Delay (Approx.) Till date (30-09-19)	Tendered Amount	Amount of compensation not levied (@1.5% per month subject to 10% of TA)
1	04/EE/PWD SR- II/17-18	A/R and M/O to various Roads under PWD division SR-II dg. 16-17. SH:- Feasibility study and survey work for various FOB under SR-II.	M/s Integrated Techo System Pvt. Ltd.	18.10.17	1 Year,11 Month	538,195	53,820
. 2	32/EE/PWD SR- II/18-19	A/R & M/o to various roads under Sub Division-I of Division South Road-II, PWD during 2018-19. (SH: Providing watch & ward for the subways of Ansal Plaza).	M/s Universal Security & Placement Services (Regd.)	16.07.19	2 Month	470,471	14,114
3	49/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-I of Division South Road-II, PWD during 2018-19. (SH:- Providing services of MLD to drive Govt. Vehicle).	Sh. Jayant Singh	29.08.19	1 Month	305,263	4,579
4	51/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-1 of Division South Road-II, PWD during 18-19.(SH: Providing watch & ward for office/store).	M/s Competent Services (Regd)	04.09.19	1 Month	1,245,195	18,678
5	99/EE/PWD SR- II/18-19	A/R & M/o to various roads under Sub Division-I of Division South Road-II, PWD during 2018-19. (SH: Removal of unclaimed malba).	M/s Nagendra & Co.	21.08.19	1 Month	515,616	7,734
6	100/EE/PWD SR- II/18-19	A/R & M/o to various roads under Sub Division-IV of Division South Road-II, PWD during 2018-19. (SH: Removal of malba unauthorizedly dumped in ROW).	M/s Nagendra & Co.	21.08.19	1 Month	569,102	8,537
	118/EE/PWD SR- II/18-19	Construction of Foot Over Bridge with staircase and lift for pedestrian across Aurobindo Marg near Mosque/Church, New Delhi. (SH: Civil & Electrical Works).	M/s Imagineare Infrastructure Pvt. Ltd.	05.09.19	1 Month	16,862,117	252,932
			TOTAL			20,505,959	360,394

Divisional Engineer is directed to review these cases at his own level and impose the penalty on the above contractors those who have not completed the work in due time under clause 2 of General conditions of the contract and compliance shown to Audit.

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Para No. 3:- Execution of work with abnormally low rate. (Ref. Audit Memo No.12 dated 16.10.2019)

On test check of record, it has been observed that during the year 2017-18 to 2018-19 in the following works, the tender amount was below more than 50% of the estimated cost. All the abnormally low rate works are certified by the engineers that work done as per CPWD specification. Estimate is being carried out on the basis of DSR 2014. During the year 2017-18 and 2018-19 cost of almost all construction materials as well as labor cost also increased. It raises a serious question about the quality of work done and the method of estimation of the work. It needs elucidation that how the department ensures quality with this abnormally low rate quoted work. Details are given below:-

S.No.	Agreement No.	Name of Work	Agency	Estimated Cost (Rs.)	Tender Amount (Rs.)	% Below the Estimated Cost
1	14/EE/PWD SR- II/17-18	A/R and M/O to roads under Sub Division-IV of Division South Road-II PWD dg. 17-18 (SH: Painting works).	M/s Mohd. Sarwar	1,033,503	412,368	60.10
	33/EE/PWD SR- II/17-18	A/R & M/O to various roads under Sub Division-I of Division South Road-II, PWD during 2017-18. (SH:- Supply of Synthetic enamel paint Including painting).	Sh. Surender Singh Chahal	560,763	266,250	52.52
3	67/EE/PWD SR- II/17-18	A/R & M/O to various roads under Sub Division-II of Division South Road-II, PWD during 2017-18. (SH:- Painting of Kerb Stone etc. for	Sh. Sadab Ahmad	598,799	250,178	58.22
4	68ÆFÆWD SR- II/17-18	Sub Division-II of Division South Road-II, PWD during 2017-18. (SH:- Painting of Kerb Stone & M.S. Railing for Section-II).		1,088,049	469,167	56.88
5	87/EE/PWD SR- II/17-18	A/R & M/O to various roads under Sub Division-IV of Division South Road-II, PWD during 2017-18. (SH:- Painting of Kerb Stones, Railing, M.S. Fencing etc.).	Sh. Gurvinder Singh	848,750	357,324	57.90
6	109/EE/PWD SR- II/17-18	A/R & M/O to various roads under Sub Division-III of Division South Road-II, PWD during 2017-18. (SH:- Painting of kerb stone).	M/s Mohd. Shahnawaz	1,122,815	539,063	51.99
- 7	05/EE/PWD SR- II/18-19	A/R & M/O roads under sub division — I, II,III, IV& V of Division South Road-II, PWD during 2018-19. (SH:-Providing water lifting pump during monsoon season).	M/s Nagendra & Co.	1,717,001	649,885	62.15
8	57/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-I of Division South Road-II, PWD during 2018-19. (SH:- Painting with synthetic enamel paint).	Sh. Mohd Arif	1,109,378	474,814	57.20
9	58/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-II of Division South Road-II, PWD during 2018-19. (SH:- Painting of kerb stone etc. under Section-I).	Sh. Mohd Arif	765,419	313,898	58.99

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Test check of the records revealed that in the following works there were no inconsistency between the tendered amount and actual payment made:-

	No. Agr	nt. No.	Name of work				
				Agence	Tende: Amoun (Rs.)		nt between
1	1 02/EE/P	WD SR-	A/R & M/o PWD Roads u	12 100			mad
2	05/EE/PW	W. on	dg. 16-17. SH:- Provision Smaintenance Van with requirement and P to attend day repairs of med works.	R-II Co. of ired y to	a & 1,554,3	77 1,909,5	(Rs.) 21 355,
	IV17-18		A/R and M/O PWD roads un Sub division-3 of division SR dg. 16-17. SH;- Provision maintenance Van with reques labour and T & P to attend day day repairs of road works.	fo fo	2,450,29	2,925,52	26 475,2
3	11/EE/PW II/17-18		DAV School and Mandir Marg of by BSES for laying of 66 1	ut Construction Co.	5,186,68	0 6,326,501	1,139,82
4	21/EE/PWD		Kunj Grid S/Stn. To Andher Bagh Grid S/Stn. (ES16NF 4000 under Sub Division-III/SR-I PWD, New Delhi.	nt ia io i)			
1	II/17-18	I F	Providing fixing M.S. railings in Central verge portion from PTS to Anuvrat Marg T-point or Aurobindo Marg under Sub-Division-II of Division South Road-II PWD, New Delhi.	Kumar Srivastava	3,481,250	4,312,780	831,530
	II/17-18	R A S: III 20	Restoration of road cut by DJB, LJIL and (MNWS) on Sri Eurobindo Marg and Shaheed Jeet ingh Marg under Sub Division- /South Road-II, PWD during D17-18.	Construction Co.	2,322,535	2,878,846	556,311
	II/17-18	Su PV Im dra Ble	R & M/O to variious roas under the Division-3 of south Road-II, WD during 2017-18. (SH:-provement of exising footpath ain and berm portion in B&C ock o fQutub Institutional Area.	M/s Sirohi Construction Co.	3,512,416	4,302,185	789,769
	37/EE/PWD S II/17-18	Jun	nstruction of Slip Road near pTs	M/s S.S. Chauchan and	3,465,591	4,142,235	676,644
	44/EE/PWD SI II/17-18	Rel Mir Ros Bha	storation of roads cut by iance Jio, BSES, Defence histry of Navy at August Kranti ad from Panchsheel to Kendriya undar & Siri Fort Road from tust Kranti Marg to BRT under Division-I/SR-II, PWD, New	Sons M/s Bhawani Constructions	2,202,226	2,726,824	524,598





10	59/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-II of Division South Road-II, PWD during 2018-19. (SH:- Painting of kerb stone & M.S. Railing under Section-II).	1	1,150,864	454,591	60.50
11	60/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-III of Division South Road-II, PWD during 2018-19. (SH:- Painting of kerb stone etc.).	Sh. Mohd Arif	2,332,408	1,029,292	55.87
12	61/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-IV of Division South Road-II, PWD during 2018-19. (SH:- Painting of kerb stone, Railing, M.S. Fencing etc.).	Sh. Mohd Arif	1,402,250	592,170	57.77
13	82/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-II of Division South Road-II, PWD during 2018-19. (SH:- Painting of kerb stone etc. under Section-I).	M/s Jayant Singh	765,419	336,784	56.00
14	83/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-I of Division South Road-II, PWD during 2018-19. (SH:- Painting with synthetic enamel paint.)	M/s Jayant Singh	1,055,978	464,630	56.00
15	84/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-IV of Division South Road-II, PWD during 2018-19. (SH:- Painting of kerb stone & railing etc.).	Sh. Mohd Arif	1,178,704	512,147	56.55
16	89/EE/PWD SR- II/18-19	A/R & M/O to various roads under	Sh. Om Prakash	1,176,514	493,077	58.09

Similar other cases may also be reviewed under intimation to Audit.

Para No. 4:- Unrealistic estimates.

(Ref. Audit Memo No.13 dated 16.10.2019)

Section 4.2.1(2) stipulates that detailed estimates should be complete and as comprehensive as possible, and should be supported by detailed architectural drawings, preliminary lay out drawings of the various services, detailed drawings and or specifications for the various components of work involved etc.

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- 1	9 130/EE/PWI	A/R & M/O	4			
	SR-II/17-18	Sub Division-II of Division S Road-II, PWD during 201 (SH:- Improvement of Drai system and Service road of C Ring Road (IIT Flyover to	Fouth Constructions nage	2,616,3	3,200,42	584,
Г	10 148/EE/PWD	Gate)). Road Restoration for 350mm				
	SR-II/17-18	Tanki underground reservoir cu DJB at Aruna Asaf Ali Marg ur Sub-Division-3 of Division So	Lal Construction to by Co.	1,950,33	2,232,853	282,5
1	11 01/EE/PWD SI II/18-19	A/R & M/O to various roads un Sub Division-II of Division So Road-II, PWD during 2017- (SH:- Provision of maintenar van with required labour and T & to attend day to day repairs of ro works).	uth 18. ace Pad	2,507,561	3,106,599	599,03
4.4	II/18-19	Sub Division-1 of Division Sou Road-II, PWD during 2018-1 (SH:- Provision of maintenand van with repaired labour and T& to attend day to day repairs of ros	th Co.		-, .,	479,816
13	II/8-19	MTNL, IGL Vodafone on S. Aurobindo Marg under Su division-II of South Road-II Pur	ri Construtions	1,836,055	2,265,081	429,026
41	20/EE/PWD SR- II/18-19	Providing and Fixing of M. S. railing on Central verge at Ch. Hukum Chand Marg and Ch. Harsukh Marg under Sub Division-II of Division South Road-II.	Sh. Kulwant Singh	4,263,419	5,057,070	793,651
15	33/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-II of Division South Road-II, PWD during 2018-19. (SH:- Improvement of footpath, berm and drainage system at Ch. Harsukh Marg & Ch. Ihandu Singh	Constructions	3,068,141	3,686,034	617,893
16	35/EE/PWD SR- II/18-19	Marg). A/R & M/O to various roads under Sub Division-II of Division South Road-II, PWD during 2018-19. (SH:- Repair footpath, drain and berm at N.K. Pandey Marg under Section-II).	M/s Bhawani Construtions	2,640,050	3,263,943	623,893
7	36/EE/PWD SR- II/18-19	Widening of Anuvrat Marg from culvert opposite Dadawadi cut to exit of Qutub Minar Metro Station under jurisdiction of Sub Division- 3 of South Road-2, PWD.	M/s Bhawani Construtions	1,995,153	2,429,927	434,774
	52/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-II of Division South Road-II, PWD during 18- 19.(SH:Improvement of central verge drain nosing of footpath on Sri Aurobindo Marg from Gautam nagar cut to IIT junction).	M/s Samridhi Constructions	4,737,686	5,687,419	949,733

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19	63/EE/PWD SR- II/18-19	Installation of MS railing on the Central verge from TB Hospital to Chhatarpur side end Anuvrat Marg, New Delhi.	Sh. Uma Kant Garg	14,299,615	17,088,619	2,789,004
20	66/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-II of Division South Road-II, PWD during 2018-19. (SH:- Renovation of footpath and drain between Green Park and IIT on Sri Aurobindo Marg).	M/s Sirohi Constrction Co.	3,001,041	3,629,504	628,463
21	67/EE/PWD SR- II/18-19	Restoration of roads cut by various agencies- BSES, MTNL, VTL, Airtel, Vodafone etc. on Aurobindo Marg under Sub Division-II of Division South Road-II, PWD.	M/s Bhawani Construtions	4,250,116	5,287,083	1,036,967
22	86/EE/PWD SR- II/18-19	A/R & M/O to various roads under Sub Division-III of Division South Road-II, PWD during 2018-19. (SH:- Improvement of Island and Footpath portion at IIMC to Shaheed Jeet Singh Red light and repair of drains.)	M/s Amit Enterprises	1,896,095	2,340,751	444,656
				,	TOTAL	16,042,561

From the above it indicates that the estimates were prepared in casual manner and proper site conditions were overlooked. It is also evident that the amount put to tender and amount actually paid in above 22 works executed during the year 2017-18 to 2018-19 there amount of works were escalated aggregating to Rs.1.60 Crore.

Planning Branch of this Division is directed to prepare the estimates with reasoning and not overlook the site conditions. In future estimates will be prepared in such a way that the amounts of the works not escalated in any manner.

Para No. 5:- Provision of Contingency and its Utilization during the period 2017-18 to 2018-2019. (Ref. Audit Memo No.14 dated 16.10.2019)

Vide OM No.F.1(9)/2015-16/Fin-Exp-4/Infra/6277-6416 dated 22.12.2015, it has been clearly mentioned that the provision of contingency is meant for unforeseeable and unidentifiable items which cannot be included/anticipated while preparing estimates for the work/project. Accordingly, the component of contingency as sanctioned by the competent sanctioning authority shall be invariably utilized for the same. Personal claims on any account including "Conveyance", "Office Contingencies" etc. shall not be charged on works.

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During the course of audit of financial year 2017-18 to 2018-19, it has been observed that following bills/ CVs have been charged to work contrary to the instructions contained in the above OM dated 22.12.2015:

S.No.	al Year 2				
1	47		Type of Bill	Charged to	Amount
2	38	24.01.2017	Total of Charges	A/R & M/O	500
3	39	20.06.2017		A/R & M/O	357
4	40			A/R & M/O	2,443
5	41	20.06.2017		A/R & M/O	2,169
6	45	20.06.2017	MTNL Bill	A/R & M/O	1,404
7	49	20.06.2017	DJB Bill	A/R & M/O	2,622
8	38	20.06.2017	Electricity Bill	A/R & M/O	8,973.
9	39	14.07.2017	MTNL Bill	A/R & M/O	357.
10	40	14.07.2017	MTNL Bill	A/R & M/O	1,372.
11	58	14.07.2017	MTNL Bill	A/R & M/O	2,075.
12	25	20.07.2017	Stationary Bill .	A/R & M/O	19,546.
13	26	10.08.2017	Stationary Bill	A/R & M/O	14,198.
14		10.08.2017	Stationary Bill	A/R & M/O	3,715.0
15	32	16.08.2017	Conveyance Charges	A/R & M/O	500.0
16	47	18.08.2017	Conveyance Charges	A/R & M/O	500.0
17	49	18.08.2017	Electricity Bill	A/R & M/O	46,630.0
	50	19.08.2017	MTNL Bill	A/R & M/O	2,050.0
18	51	19.08.2017	MTNL Bill	A/R & M/O	1,297.0
	52	18.08.2017	MTNL Bill	A/R & M/O	2,482.0
20	53	19.08.2017	MTNL Bill	A/R & M/O	366.0
21	34	13.10.2017	Conveyance Charges	A/R & M/O	500.0
22	35	13.10.2017	Conveyance Charges	A/R & M/O	500.0
23	36	13.10.2017	Electricity Bill	A/R & M/O	9,255.0
24	37	13.10.2017	Electricity Bill	A/R & M/O	54,280.0
25	52	25.11.2017	Electricity Bill	A/R & M/O	10,906.0
6	41	19.12.2017	Stationary Bill	A/R & M/O	14,216.00
7	42	19.12.2017	Stationary Bill	A/R & M/O	13,365.00
8	43	19.12.2017	Stationary Bill	A/R & M/O	10,844.00
9	44		MTNL Bill	A/R & M/O	2,477.00
0	45		MTNL Bill	A/R & M/O	
1	46	20.12.2017	MTNL Bill	A/R & M/O	366.00
2	48	22.12.2017	Conveyance Charges	A/R & M/O	1,893.00
3	24	12.01.2018	Conveyance Charges	A/R & M/O	500.00
1	25	12.01.2018	Conveyance Charges	A/R & M/O	500.00
	26	12.01.2018	Conveyance Charges	A/R & M/O	500.00
	27		Conveyance Charges	A/R & M/O	500.00
	30		Conveyance Charges	A/R & M/O	500.00
	31		Conveyance Charges	A/R & M/O	500.00

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39 40	32	12.01.2018		A/R & M/O	366.0
41	33	12.01.2018		A/R & M/O	2,477.0
41	40	15.01.2018	The state of the gos	A/R & M/O	500.0
42	42	16.01.2018	The state of the s	A/R & M/O	500.0
43	43	16.01.2018		A/R & M/O	1,968.0
45	45	16.01.2018		A/R & M/O -	11,178.0
	53	18.01.2018	The state of the s	A/R & M/O	27,660.0
46	90	24.03.2018	Total of the Post	A/R & M/O	500.0
47	91	24.03.2018		- A/R & M/O	500.00
48	92	24.03.2018		A/R & M/O	500.00
49	93	24.03.2018	Conveyance Charges	A/R & M/O	500.00
50	102	27.03.2018	Stationary Bill	A/R & M/O	14,385.00
EV	177			Total (i)	296,692.00
FIDROCI 51	al Year 20				270,072.00
	11	11.04.2018	Conveyance charges	A/R & M/O	500.00
52	13	11.04.2018	Conveyance charges	A/R & M/O	500.00
53	15	12.04.2018	Stationary Bill	A/R & M/O	14,136.00
54	16	12.04.2018	Stationary Bill	A/R & M/O	14,618.00
55	17	12.04.2018	Stationary Bill	A/R & M/O	5,100.00
56	19	12.04.2018	Book Binder Bill	A/R & M/O	5,100.00
57	25	13.04.2018	MTNL Bill	A/R & M/O -	366.00
58	26	13.04.2018	MTNL Bill	A/R & M/O	2,480.00
59	27	13.04.2018	MTNL Bill	A/R & M/O	
60	28	13.04.2018	MTNL Bill	- A/R & M/O	1,894.00
61	31	17.04.2018	Electricity Bill	A/R & M/O	1,294.00
62	33	17.04.2018	Electricity Bill	A/R & M/O	9,155.00
63	48	19.04.2018	DJB Bill	A/R & M/O	29,880.00
64	49	19.04.2018	DJB Bill	A/R & M/O	1,121.00
65	25	08.08.2018	Conveyance Charges	A/R & M/O	2,933.00
66	26	08.08.2018	Conveyance Charges	A/R & M/O	500.00
67	33	09.08.2018	Conveyance Charges	A/R & M/O	500.00
68	38	10.08.2018	Conveyance Charges	A/R & M/O	500.00
69	50	14.08.2018	Stationary Bill	A/R & M/O	500.00
70	51	14.08.2018	Stationary Bill		11,340.00
71	52	14.08.2018	Stationary Bill	A/R & M/O	11,395,00
72	58		MTNL Bill	A/R & M/O	9,862.00
73	59		MTNL Bill	A/R & M/O	2,478.00
74	60		MTNL Bill	A/R & M/O	366.00
75	61		MTNL Bill	A/R & M/O	1,830.00
76	62		DJB Bill	A/R & M/O	1,297.00
77	80			A/R & M/O	2,488.00
78	81		Stationary Bill	A/R & M/O	14,655.00
9	34		Stationary Bill	A/R & M/O	9,517.00
10	39	The same of the sa	Conveyance Charge	A/R & M/O	500.00
	37	14.11.2018	Electricity Bill	A/R & M/O	10,000.00

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				A/R & M/O	39,010.00
81	48	15.11.2018	Electricity Bill	A/R & M/O	12,692.00
82	50	17.11.2018	Electricity Bill	A/R & M/O	280.00
83	58	20.11.2018	MTNL Bill	A/R & M/O	2,067.00
84	61	20.11.2018	MTNL Bill	A/R & M/O	650.00
85	62	20.11.2018	DJB Bill		500.00
86	37	15.12.2018	Conveyance Charge	A/R & M/O	366.00
_	- 38	15.12.2018	MTNL Bill	A/R & M/O	896.00
87	42	15.12.2018	MTNL Bill	A/R & M/O	500.00
88	68	22.12.2018	Conveyance Charges	A/R & M/O	500.00
89		22.12.2018	Conveyance Charges	A/R & M/O	366.00
90	72	24.01.2019	MTNL Bill	A/R & M/O	2,479.00
91	46	24.01.2019	MTNL Bill	A/R & M/O	1,297.00
92	47	24.01.2019	MTNL Bill	A/R & M/O ·	896.00
93	48		MTNL Bill	A/R & M/O	500.00
94	49	24.01.2019	Conveyance Charges	A/R & M/O	
95	11	07.03.2019	Electricity Bill	- A/R & M/O	33,700.00
96	14	16.03.2019	Conveyance Charges	A/R & M/O	500.00
97	79	30.03.2019	Conveyance Charges	A/R & M/O	500.00
98	80	30.03.2019	Conveyance Charges	A/R & M/O	127.00
99	81	30.03.2019	Conveyance Charges	A/R & M/O	400.00
100	82	30.03.2019	Conveyance Charges	Total (ii)	265,031.0
				Grand Total (i +ii)	561,723.0

The Department may take necessary action to regularize Rs. 5,61,723/- with the approval of Finance Department, Govt. of NCT of Delhi in terms of OM No. F.1(9)/2015-16/Fin-Exp-4/Infra/6277-6416 dated 22.12.2015.

Para No.6: Foreclosure of works. (Ref. Audit Memo No.15 dated 18.10.2019)

During test check, it revealed from Agreement register that the following work was foreclosed:

S.No.	Agreement No.	Name of Work	Tender Cost	Date of Start of work	Date of Foreclose	Payment Made
		Improvement of road Surface	54,35,544/-	19.02.2018	13.08.2018	42,62,205/-
1	131/EE/PWD SR-II/17-18	at Green Park Market Road & Providing and placing of precast factory made RCC jerssy barriers at various location under Sub Division- II.				-

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As per section 4.2 of CPWD Manual, the preparation of detailed estimate & drawing and design should be taken up only after obtaining an assurance from the Department/Ministry sponsoring the proposal, that the site is available and without any encumbrance is available or likely to be made available within a reasonable time. Further, as per section 15.1 (2) of CPWD Manual, NIT should be approved only after the availability of clear site.

For the above said work, it has been observed that the provisions contained in the CPWD Manual for availability of clear site has not been complied by the Division and the tenders were floated without assuring the availability of clear site from the client department.

Division is advised to ensure before the award of work that the clear/hindrance free site should be available to avoid such losses of Government funds.

Para No.7: Non Revision of Technical Sanction (Ref. Audit Memo No.17 dated 18.10.2019)

Section 2.3.5 of CPWD works manual stipulates that excess up to 10% of the amount of the administrative approval may be authorized by officers of the CPWD up to their respective powers In case it exceeds this limit a revised technical sanction must be obtained from the competent authority.

Test check of the record revealed that the gross bill of these works exceeded the Technical sanction by more than 10%.

Agreement No. & Year	Name of Work	Name of Contractor	Amount of Technical sanction (Rs.)	Amount of Technical sanction (Col.4) plus 10% (Rs.)	Total expdr. of the Bill (Rs.)	Amount by which Technical sanction exceeded (Rs.) Col.6 - Col.5
1	2	3	4	5	6	7
02/EE/PWD SR- II/17-18	A/R & M/o PWD Roads under Sub division - 5 of division SR-II dg. 16-17. SH:- Provision of maintenance Van with	M/s Nagendra & Co.	1,735,175	1,908,693	1,909,521	829
	required labour and T and P to attend day to day repairs of road works.		*			2

Planning Branch of this Division is directed to revise the Technical sanction for the above cited works from the competent Authority under intimation to Audit.

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Para No.8:-Irregularities/Shortcomings in the execution of work -Recovery of Rs.3,23,400/-thereof. (Ref. Audit Memo No.19 dated 21.10.2019)

Test check of the Final Bill of the following work for 2018-19 show that the Division has not followed the condition stipulated in the Agreements.

(i) Non deployment of technical staff at the work site:

As per clause 36 of Agreement with the contractor and general conditions of contract for CPWD works & para 15.9(8) — Appendix 18 of CPWD Manual 2014, the contractor shall immediately after receiving the letter of acceptance of tender and before commencement of work shall intimate in writing to the Engineer-in-Charge, the name, qualification, experience, age and address of the technical representative deployed at the work site along with copies of contract, failing which compensation of Rs.15,000/- per month for non-deployment of graduate Engineer in case of works whose estimated cost is more than Rs.50 Lakh & Rs.10.000/- per month for non-deployment of Diploma Engineer in case of work the estimated cost of which put to the tender is Rs.10 Lac to Rs.50 Lac is to be deducted from the bill of the contractor.

In following cases neither the letter showing details/qualification of technical staffs deployed are available in the work files nor compensation as per provision is deducted from the contractor's bill by the Division:

S.No.	No.	Estimated Cost (Rs.)	Period of work	Amount of compensation to be made (Rs.)
1.	M/s Kulwant Singh. Agmt. No. 20/EE/PWD SR-II/18-19	56,56,653.00	28.06.2018 to 04.01.2019 (6 months approx.)	90,000.00
2.	M/s Manay Construction Co Agmt. No. 25/EE/PWD SR- II/18-19	51,31,736.00	12.07.2018 to 11.09.2018 (2 months approx.)	30,000.00
3.	M/s Samridhi Constructions Agmt. No. 30/EE/PWD SR- II/18-19	65,97,458.00	13.07.2018 to 20.08.2019 (13 month approx.)	1,95,000.00
			Total	3,15,000.00

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I. Non submission of fortnightly Labour Reports:

As per clause 19 D of the General Conditions of Contract for CPWD works, the contractor has to submit the fortnightly Labour report in the division for the complete period of execution of work failing which the contractor is liable to pay Rs.200/- for each default as compensations. In the following cases neither such labour report is available nor the recovery was made from the bill by the Division:

S.No	Name of Contractor & Agmt. No. M/s Kulwant Singh.	Estimated Cost (Rs.)	Period of work	Amount to be recovered @ Rs.200/- per
	Agmt. No. 20/EE/PWD SR- II/18-19	56,56,653.00	28.06.2018 to 04.01.2019 (12 fortnights)	2,400.00
	M/s Manay Construction Co Agmt. No. 25/EE/PWD SR- II/18-19	51,31,736.00	12.07.2018 to 11.09.2018 (4 fortnights)	800.00
1	M/s Samridhi Constructions Agmt. No. 30/EE/PWD SR- II/18-19	65,97,458.00	13.07.2018 to 20.08.2019 (26 fortnights)	5,200.00
	recover of		Total	8,400.00

The recovery of compensation for non-deployment of qualified technical staff and non-submission of fortnightly labour report as mentioned above; amounting to Rs. 3,23,400/-under intimation to audit.

Similar other cases may also be reviewed under intimation to audit.

Para No. 9:- Purchase made outside GeM. (Ref. Audit Memo No.23 dated 22.10.2019)

As per the directions issued by the Finance (Accounts) Department, Govt. of NCT of Delhi vide OM No. F.20/08/2017/866-873 dated 24.6.2017 read with OM dated 24.8.2017 the procurement of Goods and Services has been made mandatory for all those goods or services which are available on Gem.

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On the Scrutiny of Bills/vouchers provided, it has been noticed that Division office continued to make purchases regularly from the local dealers in total violation of Govt. Guidelines and without procuring a non-availability certificate from Gem. Some examples are as

S.No.	cial Year 20			
1	O 110.		Item Purchases	-
	58	20.07.201	7 Stationary Bill	Amount Paid
2	25	10.08.2017	Stationary Bill	19,546.0
3	26	10.08.2017		14,198.0
4	41	19.12.2017	- Dill	3,715.0
5	42	19.12.2017	T-moremy Dill	14,216.0
6	43	19.12.2017	- milestaly Dill	13,365.0
7	102	27.03.2018	I amount a DIII	10,844.00
		. 27.03.2018	Stationary Bill	14,385.00
inancia	Year 2018	-19	Total (i)	90,269.00
1	15 .	12.04.2018	Station 700	,,,,,,,,
2	16	12.04.2018	Stationary Bill	14,136.00
3	17	12.04.2018	Stationary Bill	14,618.00
4	50	14.08.2018	Stationary Bill	5,100.00
5	51		Stationary Bill	11,340.00
6	52	14.08.2018	Stationary Bill	11,395.00
7		14.08.2018	Stationary Bill	
8		29.09.2018	Stationary Bill	9,862.00
-	81	29.09.2018	Stationary Bill	14,655.00
				9,517.00
			Grand Total (ii)	90,623.00
			Grand Total (i +ii)	180,892.00

Executive Engineer may please get the expenditure regularized from the competent authority and similar other cases may also be reviewed under intimation to audit.

Para No. 10:- Non Production of Records

The under mentioned records have not been produced to Audit and hence these Records may be produced to next audit:-

- Travelling / Conveyance Register. 2.
- Stock Register of Liveries.
- 3 Contractor's Ledger
- 4. Property Stock Register
- 5. Record of Hire of Conveyance.
- File/List of Unserviceable/Condemned Articles. 6.
- Log book





- 8. Following records for the year 2011-12 & 2012-13:
 - 1. Govt. Cash Book
 - 2. Pay Bill Register
 - 3. Vouchers, bills etc.
 - 4. Contingency Register along with voucher/bills and quotation file.
 - 5. Bill Register
 - 6. Stock Register
 - 7. Property Register
 - 8. Income Tax calculation performs along with supporting documents
- 9. Following records for the year 2008-09 to 2016-17 of PWD Division:
 - 1. Misc. Public Works Advances
 - 2. Store ledger and Stock Accounts
 - 3. Contractor's ledger
 - 4. Transfer enry book
 - 5. Details of Machinery & Equipment
 - 6. M.B. Review Register
 - 7. M.B. Receipt and issue register
 - 8. Divisional Accountant's objection book
 - 9. Fixed charges register
 - 10. Recoveries register
 - 11. Register of Works
 - 12. Register of Supply orders
- 10. Following records for the year 2008-09 to 2016-17 of PWD Sub Division:
 - 1. Cash Book
 - 2. Cheque Book
 - 3. Imprest book/Permanent and Temporary
 - 4. Material at site account
 - 5. Bin cards
 - 6. Goods receipt sheet
 - 7. Indents
 - 8. Machinery & Equipment Account
 - 9. Road Matel Account
 - 10. Measurement Books
 - 11. Level Books
 - 12. Standard Measurement book
 - 13. Register of receipt & issue of Measurement & level books
 - 14. Works Abstract
 - 15. Allotment / Appropriation Account
 - 16. Sale of tenders register
 - 17. Opening of tender register
 - 18. Register of Goods Receipt sheet & Indents register
 - 19. Agreement register
 - 20. Supply order register
 - 21. Work order register

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- 22. Register of CTE's /Q.C. Paras23. Dismantle Account24. Hindrance Register

- 25. Cement Register
 26. Tests Register
 27. Drawings Register
 28. Site Order Book

I.A.O, Audit Party No. XXIII





PART-III

TAN-1: - Public Works (Suspense) Deposit. (Audit Memo No. 9 dated: 15.10.2019) .

During the test audit of Monthly Accounts of Executive Engineer (C), South Road-II, PWD, J.B. Tito Marg, Andrews Ganj, New Delhi-110049 for audit period 2017-18 to 2018-19, it has been observed that a heavy outstanding/unclaimed/unadjusted balances is still lying in 8443-part-II/III/IV/V as on 31/03/2019, as per the detail given below:-

443-part-II/III/IV/V as on 3	Opening	Credits during the month	Total (2+3)	Debit during the month	Closing Balance (4-5)
Classes of Details	Balances	the month		5	6
	2	3	4	0	0
1 .	-	0	0	υ,	
Civil Deposits Deposits made	•				
y sub-ordinates as Security	٠,		9109215	782350	8326865
Part I)	8201772	907443	9109213		10000
Civil Deposits Security		176110	124374545	131985	124242560
Deposits (Part-II)	123698102	676443	1243 14343		
Civil Deposits Public Works Deposits (Part-III)	12502	1	0	0	
Deposits (1 a.v	0		•		***
Civil Deposits Unclaimed Deposits in the General					1 1100
Provident Fund (Part-IV)		-50 500	33141894	i C	3314189
	32358262	783632	331410		
Civil Deposits Other			16662565	91433	5 16571131
Deposits (Part-V) Total	16425813	2367518			accountant shou

As per provisions of Para 21.6 of CPWD works manual, the divisional accountant should review monthly all deposits under Part-II and refund the security deposits, where due, without waiting for any application from the contractor. Heavy accumulation of Rs. 8326865/- under deposit Part-II indicates that the deposit register was not reviewed at divisional level from time to time. The register should now be reviewed and all deposits more than 3 years old where refund is not due should be credited to government account.

Accumulation of Rs. 124242560/- (civil Deposits Public works) is under Part-III was due to non-execution of works against deposits. If these works are not be executed, the deposit Should be immediately be refunded to the depositor agency to avoid the blockage of funds so that STATE OF KERRY STATE OF the same can be utilized elsewhere

Deposits under Part-V amounting to Rs. 33141894/- has accumulated due to withheld amount from contractor bills on account of mile stone, EOT etc. Accumulation of balance under deposit part V was indicative of the fact that works from which these amounts were withheld have not been completed satisfactorily.

Division may work out the details of deposits of more than 3 years and credit in Government Revenue account under intimation to audit.





TAN-2: - Irregularities in maintaining Tender Opening Register. (Ref. Audit Memo. No.18 dated 18.10.2019)

According to the CPWA Code, if deposits of earnest money are not refunded on the same day, it should be accounted for in the CB or noted in the register of interest bearing securities in Form 85. But on test check, it has been noticed that there is neither acknowledgment of bidder available in register of opening of tenders for the amount refunded on the same day nor the entry of non-refunded earnest money noted in the register of interest bearing securities/cash book. In the absence of the same, audit cannot verify whether the earnest money has been properly accounted for in accordance with CPWA code/CPWD works Manual.

Executive Engineer may therefore look into it and ensure that tender opening Register is maintained as per the CPWA code/CPWD Works Manual and shown to the next audit.

TAN-3: - Non Maintenance of Contractor Ledger . (Ref. Audit Memo. No.20 dated 21.10.2019)

Para 10.2 of CPWD Works Manual stipulates that the accounts relating to contracts should kept in CPWA Form 43 as Contractor Ledger and separate folio or set of folios should be reserved for all transactions with each contractor and it should be written up and maintained up to date. It further stipulates that Divisional Accountant is responsible for correctness of entries in the ledger.

Test check of the records revealed that contractor ledger was not maintained. It could, therefore, not be verified in audit as to whether all the transactions viz. advance payments and secured advances were made in terms of provisions of the codes/manual/contracts. Besides liabilities if any, of the contractor and abstract of transactions relating to works could not be ascertained. Divisional Accountant is directed to maintain the Contractor Ledger in Division for monitoring the payments of advances and Secured Advances made to the contractors as per CPWD works Manual and compliance shown to next audit.

TAN-4: - Non-maintenance of register of bills (Ref. Audit Memo No. 21 dated 21.10.2019)

As per 10.1 of the CPWD works Manual, a consolidated record of all the bills received from the subdivisions in respect of works/supplies should be maintained in the register of bills. The bills should be entered in the register strictly in the order of receipts and the payment of the bills should also be made strictly in the order of their receipts. On scrutiny of relevant records/information provided by the Division, it is revealed that the registers of bills were not maintained.

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It was further noticed on scrutiny of relevant records/information provided by the Division that the division had not maintained history sheets of the assets to record the details maintenance work carried out such as dates of works carried out, the nature of works done, expenditure incurred etc. in the absence of history sheet of repairs and maintenance work carried were not ascertainable.

Register of bills and history sheets of the assets with regard to repairs and maintenance works carried out should be maintained to ensure transparency in processing and payments of bills as well as transparency in taking up o maintenance works.

It is advised to get the Bill Register prepared and show it to the next audit.

TAN-5: - Sub:- Uncleared cheques (Ref. Audit Memo No. 22 dated 22.10.2019)

Section 6.2.10 and 6.2.11 of Central Public Works Accounts Code states that cheques shall be payable at any time within three months after the month of its issue. If a cheque remaining unpaid for more than six months after the month of its issue and not surrendered for renewal/cancellation it should be cancelled.

Test check of Form CPWA-51 revealed that following 43 cheques amounting to Rs. 17,34,124/- were lying unpaid for a period ranging between 01 month to 11 years:

S.No.	Cheque No.	Date	Amount
1	A-656962	13.05.2008	2,221.00
2	A-851336	20.10.2009	30,677.00
3	A-851381	07.12.2009	12,974.00
4	A-851392	15.12.2009 -	7,568.00
5	A-851402	23.12.2009	10,000.00
6	A-851406	29,12,2009	9,196.00
7	A-851407	29.12.2009	75,909.00
8	A-851672	23.07.2010	25,462.00
9	A-851676	24.07.2010	5,775.00
10	A-851678	28.07.2010	503,029.00
11	A-851685	04.08.2010	1,632.00
12	A-851699	12.08.2010	17,706.00
13	A-851922	23.02.2011	10,992.00
14	A-851952	15.03.2011	79,341.00
15	A-852209	06.08.2011	660.00
16	A-852305	19.10.2011	22,836.00
$\frac{10}{17}$	A-852315	12.12.2011	716.00
18	A-852424	13.12.2011	10,000.00
19	A-852492	13.02.2012	3,136.00

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		Total	17,34,124.00
43	C-530904	19.11.2014	2,617.00
42	C-404083	07.06,2014	14,399.00
41	C-404023	10.03.2014	9,067.00
40	C-404019	25.02.2014	159,021.00
39	C-265993	13.11.2013	68,878.00
38	C-265992	13.11.2013	1,783.00
37	C-265983	01.11.2013	200,000.00
36	A-794352	16.09.2013	13,250.00
35	C-265934	29.08.2013	1,677.00
34	C-265931	23.08.2013	2,794.00
33	C-265918	09.07.2013	555.00
32	C-265915	03.07.2013	10,120.00
31	C-262785	11.02.2013	7,607.00
30	C-262782	04.02.2013	122,941.00
29	A-916053	23.01.2013	65,940.00
28	A-916040	23.01.2013	33,744.00
26 27	A-916039	23.01.2013	26,462.00
25	C-262774	19.01.2013	80,500.00
24	A-915792 A-915816	26.10.2012	555.00
23	A-915792	23.10.2012	18,000.00
22	A-852812 A-915719	23.07.2012	6,765.00
21	C-460691 A-852812	11.06.2012	9,000.00
20	C-460690	13.02.2012 24.05.2012	2,100.00 46,519.00

Till date the above cheques have not been cancelled remained uncleared and have become time barred. Necessary action may be taken and compliance be shown to next audit.

TAN-6: - Review of Measurement Books. (Ref. Audit Memo No. 24 dated 22.10.2019)

As per the para 7.13 of CPWD works Manual, Measurement Books (MBs) are required to be reviewed by Divisional Accountant (DA) under the supervision of Executive Engineer. The Assistant Engineers are required to submit the Measurement books in use in the sub Division to the Divisional Office from time to time so that at least once a year the entries recorded in each of the books are subjected to a percentage check. The Divisional Officer should ensure that this annual review is conducted regularly and positively every year. And remarks if any should be recorded anti-communications the Assistant Engineers concerned.

Test Check of the Measurement Books Register revealed that Measurement Books were neither reviewed by the Divisional Accountant nor the Assistant Engineers submitted the Measurement Books in the Divisional Office. Thus the provision of Manual in respect of review

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of Measurement Books was not adhered which indicates that there is no monitoring at the division level to check the receipt and issuance of measurement books to sub division.

The above irregularities may be removed and compliance be shown to the next audit.

TAN-7: - Irregularities in maintenance of Tools & plants Register (CPWA-15) (Ref. Audit Memo No. 25 dated 22.10.2019)

During test-check of the Sub-Divisions' T&P Register, following irregularities are noted:

- 1. <u>Hiring charges of T&P</u>: No details of the amount realized/recovered on account of hire-charges of any T&P equipment of the Division have been recorded.
- 2. No physical verification of T&P: As per Para 46.3 of the CPWD Manual 2014 In the case of Tools & Plants, the stock taking should be done every 6 months ending 31st March and 30th September and certificates of physical verification recorded thereon". Whereas no such physical verification of stock have ever been conducted, which is highly irregular.
- 3. Indents: As per Para 7.3.5 of the CPWA Code "The articles of Tools & Plants should be issued only on receipt of requisition known as Tools & Plants Indent. Form 14 signed by the Divisional Officer or the Sub-Divisional Officer". But no such indent confirming adherences to the aforesaid stipulation have been shown to audit.
- 4. Placement Register: Placement Register has not been maintained.
- 5. <u>Unattested b/f entries:</u> Many of the entries in the T&P Registers have been shown brought-forward; but signature of the Divisional Office verify he b/f entries have not been recorded, which is irregular. In the absence of which b/f entries could not be verified.
- 6. <u>Division stock-register:</u> Non-consumable items are being procured by the Division like computers, photocopy-machine, fax-machine, almirah, table & chairs, etc. but stock register of such costly items having appropriate records of either purchase or transfer-in (from Sub-Divisions) has not been maintained by the Division.

Rectifications of the above irregularities may be made and shown to next audit.

(A.K. BHATT)
LA.O, Audit Party No. XXIII

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Current Audit Report

During the course of the current audit of The Executive Engineer(C), South Road II (Division M-411) Govt. of NCT of Delhi, Andrews Ganj, New Delhi-110049, 14 audit memos including 02 record memos, highlighting various irregularities have been issued along with a recovery of Rs. Nil out of these No Memo was settled as no compliance was shown by the Executive Engineer. Hence, remaining all 14 Memos (including 02 record Memos) have been converted into 07 Paras and 05 TANs with recovery of Rs. Rs. Nil.

There are 20 old outstanding paras with recovery of Rs.3,41,440/- for which no compliance was shown by the Executive Engineer.,hence, no para was settled and all remaining 20 paras along with recovery of Rs. 3,41,440/- has been incorporated in the current audit report.

Details of Current Recovery (Audit period 2019-20 to 2022-23)

MEM O NO.	Subject	Converte d into	Total Recovery (in Rs.)	Amount Recovered (in Rs.)	Balance (in Rs.)
3	Improper maintenance of Pay Bill Registers.	TAN-1	NIL	NIL	NIL
4	Huge outstanding balance under deposits	PARA-1	NIL	NIL	NIL
5	Short comings in maintenance of Service Books.	TAN-2	NIL	NIL	NIL
6	Unrealistic Estimates	PARA-2	NIL	NIL	NIL
7	Non-maintenance of records of Road Restoration charges	PARA-3	NIL	NIL	NIL
8	Wastage of time due to foreclosure of work	TAN-3	NIL	NIL	NIL
9	Exceeding the completion cost beyond 1.25 times of tendered amount	PARA-4	NIL	NIL	NIL
10	Delay in completion of work	PARA-5	NIL	NIL	NIL
11	Time Barred cheques amounting to Rs. 17,34,124/-	PARA-6	NIL	NIL	NIL
12	Execution of extra item not pertain to main work.	PARA-7	NIL	NIL	NIL
13	Huge savings	TAN-4	NIL	NIL	NIL
14	Delay In deposit of Labour cess amount deducted from the contractor	TAN-5	NIL	NIL	NIL
	TOTAL		NIL	NIL	NIL



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The internal audit report for the period 2019-20 to 2022-23 has been prepared on the basis of information furnished and made available by The Executive Engineer(C), South Road II (Division M-411) Govt. of NCT of Delhi, Andrews Ganj New Delhi-110049. The Directorate of Audit, GNCT of Delhi disclaims any responsibility for any misinformation and/or non-information on the part of the office.

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PARA-1: Huge outstanding balance under deposits
(Audit Memo No -04 Dated: 01.01.2024)

During the scrutiny of monthly account of Executive Engineer (C), South, Road-II (M-411), PWD, Andrews Gan, New Delhi for the month of March 2023, it has been observed that an amount of Rs. 14,90,19,063/- was lying outstanding under the head " Public Works Deposits" as per details given below:-

S.No.	Classes of Deposits	Amount as on 31.03.2023
01	Civil Deposit – Security Deposits (part-II)	1,92,20,415/-
02	Civil Deposit – Public Works Deposits (part-III)	9,11,12,293/-
03	Civil Deposit – Other Deposits (part-V)	3,86,86,355/-
	Total outstanding as on 31.03.2023	14,90,19,063/-

Huge accumulation under Part-II of Rs.1,92,20,415/- was indicative of not review of deposits registers at divisional level from time to time. This should now be reviewed and all deposits more than 03 years old where refund is due be credited to revenue.

Accumulation of Rs.9, 11,12,293/- under part –III was due to non-execution of work against deposit works. Details of deposits lying outstanding with department, amount received, amount spent were not made available and thus it could not be verified how long the deposits were outstanding and which department were involved.

Deposit under part-V has been accumulated due to withheld amount from the contractor's bill on account of non-sanction of EOT cases, Testing defects, pending works, withheld for approval of extra items and deviation etc. Accumulation of Rs.3,86,86,355/- was indicative of the facts that works for which amounts were withheld had not been completed satisfactorily.

The HOO/DDO may take necessary steps to reduce the same as per rule under intimation to audit.





PARA-2: Unrealistic Estimates

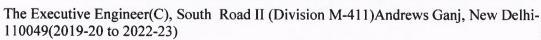
(Audit Memo No -06

Dated: 03.01.2024)



During the test check of records of The Executive Engineer(C), South, Road II (Division M-411), PWD for the period 2019-20 to 2022-23, it has been noticed that there is huge variation between the estimates and the tendered amount. A few instances wherein tender amount were more than 50% below from estimated cost are as under:

S.No	Agreement No.	Name of the work	Estimated Amount (in Rs.)	Tendered Amount (in Rs.)	Variatio n in % below Estimate d cost
1.	02/2019-20	A/R and M/O various roads under sub Div II of Division South Road II PWD(Providing services of security guard for watch & ward of office, FOB & subway Premises)	39,13,349	19,08,540	51.23%
2.	14/2019-20	A/R and M/o various roads under PWD S. Div. IV, South Road II PWD during 2019-20 (Providing security arrangements)	26,09,070	12,09,826	53.63%
3.	18/2019-20	A/R and M/O various roads under sub Div II of Division South Road II PWD during 2019-20(Repairing of foothpath, drain, Kerbstone etc on Sh Hukum Chand Marg & Ch Jhandu singh Marg)	44,92,053	22,01,555	50.99%
4.	19/2019-20	A/R and M/O various roads under sub Div II of Division South Road II PWD during 2019-20(Raising and repairing of settled foothpath at Subhash Chopra Marg & Balbir saxena Marg)	21,37,322	10,35,105	51.57%
5	20/2019-20	A/R and M/O various roads under sub Div I, II,III and IV of Division South Road II PWD during 2019-20(Providing water Lifting pump during monsoon season)	17,17,001	5,66,439	67.01%
6	23/2019-20	A/R and M/O various roads under sub Div IV of Division South Road II PWD during 2019-20(water proofing at roof in Div office)	4,72,032	1,88,860	59.99%
7	31/2019-20	Restoration of road at various cut by DDA/DJB/AIRTEL/MTNL/BSES and JIO in aub div III/SR-II PWD, New Delhi	30,35,176	13,05,429	56.99%
8	34/2019-20	Widening of carriage way to approach AIIMS flyover near safdarjung Hospital & near Narouji Nagar subway to remove traffic congestion at Ring Road, New Delhi during 2019-20	61,18,710	26,31,045	57.00%
9	39/2020-21	A/R and M/o to Sub Division IV of South Road-II for comprehensive maintenance of (1. A-1 Block Panchsheel Enclave Road 2,B C & D Block, Panchsheel Enclave Road 3. 5Band Road 7 4 Guru Govind Singh Marg)	1,45,14,410	65,31,485	55.00%





10	02/2020-21	A/R and M/o to various roads under sub- Div-I of Division South Road-II, PWD during 19-2-(Providing AMC of office equipment in Circle South Division, South Road-II, Sub division I,II,III,IV	3,14,278	1,16,503	62.93%
11	05/2020-21	Restoration of Sri Aurobindo Marg (PTS Red light to Yusuf Sarai FOB) and other various roads under sub Div II of Div, south Road –II PWD New Delhi during 2020-21	87,14,923	29,44,772	66.21%
12	06/2020-21			16,10,328	66.56%
13	10/2020-21	Restoration of Road cutting on various roads under Sub Div-IV of Division South Road-II, PWD, Delhi	42,39,506	13,01,528	69.30%
14	01/2021-22	A/R and M/o to Sub Div I of Division South Road II PWD for comprehensive maintainence of under jurisdiction of Sub Division Roads during 2021	1,60,01,556	56,02,145	64.99%
15	02/2021-22	M/s Shravan Construction co a./r and M/s to Sub-div II, SR-II for comprehensive maintainence of Aurobindo marg, Ch Hukum Chand Marg, Haus Khas Village Marg, N K Pandey Marg during 2021	1,79,31,966	64,55,508	64.00%
16	03/2021-22	A/R & M/o to Sub III of South Road II for comprehensive maintenance of under jurisdiction of Sub Div-III road during 2020-21	1,95,83,049	65,25,072	66.68%
17	04/2021-22	A/R & M/o to Sub div IV of South Road-II for comprehensive maintenance of S Band Road, Guru Govind Singh Marg, A-1 Block panchsheel; Enclave Road, B, C & D Block Panchsheel Enclave Road, Sri Aurobindo Marg(PTS Red light to TB Hospital) Qutab Minar Round about & Basant Kaur marg under jurisdiction of Sub Div IV during 2020-21	1,03,66,971	37,70,467	63.63%
18	12/2021-22	A/R & M/o to various roads under Sub Div IV of Division South Road II, PWD during 2021-22(Repair of drainage system at toe of Chirag Delhi Flyover Panchsheel flyover & IIT Flyover)	27,36,854	11,22,384	58.99%
19	13/2021-22	Remodeling of drain at various location on Siri Fort road under Sub div-I of SR-II during 2021-22	81,64,662	33,42,613	59.06%
20	27/2021 22	Comprehensive maintenance of Outer Ding	1 00 04 001	25 20 774	62 000/

The Executive Engineer(C), South Road II (Division M-411)Andrews Ganj, New Delhi-110049(2019-20 to 2022-23)

98,04,981

79,11,992

35,30,774

28,48,317

Comprehensive maintenance of Outer Ring

Road under Sub Div IV of South Road II

Comprehensive maintenance of Ring Road

under Sub div -II of South Road-II PWD,

during 2021-22



63.99%

64.00%



20

21

27/2021-22

28/2021-22



		Delhi during 2021-22			
22	34/2021-22	A/R & M/o of various roads under Sub-Div I of Div-II during 2021-22. Repair of	47,34,776	18,94,384	59.99%
	30	damaged Foothpath, at Khelgaon, MFT Road, Balbir Saxena Marg,			
23	40/2021-22	Remodelling of drain of right side on Ch Dilip singh Marg under sub div I of Div SR II	97,73,580	37,98,991	61.13%
24	44/2021-22	Restoration of roads under sub div-I damaged by various agency DJB,BSES, etc during 2020-21	36,99,206	11,84,116	67.99%
25	47/2021-22	A/R & M/o to various roads under Div II PWD during 2021-22. Providing security arrangements for Div office, Sub Div Office I, II, III,IV & Various locations	86,59,679	28,39,509	67.21%
26	50/2021-22	Restoration of some road near SDA & various roads by other agencies & Sri Aurobindo Marg under Sub div II of SR II during 2021-22	74,99,248	25,04,749	66.60%
27	45/2022-23	A/R & M/o to various roads under Sub Div I of Div SRII, PWD during 2022-23 Painting if Kerbstone, Painting & Grill etc	12,53,148	2,56,143	79.56%
28	46/2022-23	A/R & M/o to various roads under Sub Div II of Div SR II, PWD, Delhi during 2022-23, Painting of Kerbstone, Painting & Grill etc	17,14,601	3,50,464	79.56%
29	47/2022-23	A/R & M/o to various roads of SR III of SR II, PWD Delhi during 2022-23, Painting of Kerbstone, Painting & Grill etc	13,56,810	2,77,332	79.56%
30	48/2022-23	A/R & M/o to various roads under Sub Div IV of Div SR-II, PWD Delhi during 2022-23. Painting of Kerbstone, railing & Grill etc	22,28,623	5,37,990	75.86%

The estimates of works are prepared by technically expert engineers on the basis of prevalent DSR and depending upon the prevailing market rates but still it has been observed that tenders has been received and accepted quoting the rate much below the estimated cost. Moreover, today the rates of every commodity are rising spirally yet the tender has been accepted much below the estimated rates.

Such type of unreasonable variation can be attributed to either wrong assessment of the quality of items or sketchy estimates prepared in unprofessional manner. The above detail of work awarded below the estimated cost shows that estimates were prepared casually and no proper attention was given to prepare estimates on more realistic basis. Reasons for above variation may be elucidated to audit and HOO/Planning branch may take necessary steps to prepare estimate on more realistic manner to reduce such variation.







PARA-3: Non-maintenance of records of Road Restoration charges (Audit Memo. No.07 Dated: 04.01.2024)

Public utilities like Delhi Jal Board, BSES, MTNL, Telecom services &civic authorities etc., often require roads to be dug for laying cables, pipe-lines etc. Division makes an estimate of the funds required to restore the roads to their usual conditions.

These funds are deposited by the utilities with the PWD before the latter grants the agencies permission for road cutting. Further from the Monthly A/C, it is evident that Rs 9.11 crores was lying unutilized as on 31st March 2023 under the head Public Work Deposits (Part-III). During the scrutiny of records, it has been noticed that no such record / registers are maintained by the Planning Branch of the Division, who gave the permission to the client with the approval of the EE. Hence, it could not be ascertained that restoration charges received from the client were actually used for restoring the concerned roads or not.

In view of the above, HOO/Planning branch is advised that position may be reviewed and it may be ensure that the amount received from agencies were actually incurred & balance amount (if any) may be refunded to these agencies. In case of excess expenditure than the amount received may also be recovered from the agencies under intimation to audit.



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PARA-4: Exceeding the completion cost beyond 1.25 times of tendered amount. (Audit Memo. No.9 Dated: 08.01.2024)

As per CPWD works Manual 2019, clause 12.1(1) "The completion cost of any maintenance work shall not exceed 1.25 times of tendered amount and 10% of the sanction cost for budgeted work. The Engineer in charge shall record reasons for such deviation beyond the contract amount. For any deviation beyond 1.25 times of the contract amount, approval is to be accorded by the CE or any other authority as designated by the Directorate form time to time. Recorded reasons shall be given while according approval.

During the scrutiny of agreement register and payment vouchers, it has been noticed that in the execution of the works, the above mentioned provision were not followed and the contractor was paid over paid 1.25 times of the tendered amount. Some of the instances are given below:

S. No	Name of work/agreement No	Firm Name	Tender Cost	1.25 times of tendered cost	Actual Payment made	Excess payment made beyond 1.25 times
1	Construction of Drains, Foothpaths and resurfacing at PR Block and D Block at South Extn Part II under Sub Div I of SR II during 2019-20 12/2019-20	M/s Samridhi constructions	38,85,252	48,56,565	59,40,479	10,83,914
2	Re-Surfacing of road at Basant Kaur Marg(Shivalik Road) New Delhi 26/2019-20	Sh Pawan Kumar	76,48,757	95,60,946	1,05,42,361	9,81,415
3	Strengthening of Ring Road(Safdarjung Hospital to Hyatt Subway) under Division South Road II PWD, New Delhi 37/2019-20	Sh Pawan Kumar	3,37,26,168	4,21,57,710	4,51,83,534	30,25,824
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4	Resurfacing of	M/s M C	3,97,78,371	4,97,22,964	6,65,17,737	1,67,94,773
	Balbir Saxena Marg, Mahender Kumar Jain Marg, Shr Krishna Chaitanya Mahaprabhu Marg, Ch Dalip singh Marg, Siri Fort Road, Gautam Nagar Marg, and Sudershan Cinema Road under Sub Div-I and Ch Hukum Chand Marg, Haus Khas Village Road, Green Park Main Market & N K Pandy Marg under Sub Division II of Division South Road II, PWD during 2019-20	Constructions				
5	44/2019-20 Landscape development work on Aruna Asaf Ali Marg under Sub Division III of Div South Road III, PWD 45/2019-20	M/s Bhawani Constructions	1,00,23,218	1,25,29,023	1,75,56,827	50,27,804
6	Construction of pipe drain improvement of foothpath and carriage way at Ch Humkum Chand marg under Sub Division II of Division Road II PWD during 2021-22 09/2021-22	M/s Sharvan Constructions	40,11,341	50,14,176	75,04,451	24,90,275
7	Remodelling of drain at various locations on Sirifort road under sub division I of Div SR II during 2021-22 13/2021-22	M/s Kulwant singh	33,42,613	41,78,266	57,20,929	15,42,663





8	Multi modal integration (MMI) Development works of existing IIT Metro station of outer Ring Road under Sub Division IV of Div SR II PWD, New Delhi 38/2022-23	M/s Bishwa Mohan Jha	1,20,23,565	1,50,29,456	2,25,72,678	75,43,222
9	Drain from Panchsheel Park Red light to Chriag Delhi Flyover(Towards Nehru Place) on outer Ring Road under Sub Divison IV of Div SR II PWD during 2022-23 67/2022-23	M/s Bishwa Mohan Jha	46,32,293	57,90,366	69,04,186	11,13,820
10	Providing & Fixing MS Railing along Chirag Delhi under Sub Div IV of Division SR II PWD, New Delhi 88/2022-23	M/s Ram Nihar	10,37,052	12,96,315	16,65,270	3,68,955
	Total					3,99,72,665



Reasons for above mentioned payments exceeding 1.25 times may be elucidated to audit





PARA-5: Delay in completion of work

(Audit Memo. No.10 Dated: 08.01.2024)

During the test check of agreement register/records of the The Executive Engineer(C), South Road II (Division M-411) reveals that there is delay in completion of work and some work are yet to be closed as per details of few instances are given under:

S.N o	Name of the work with agreement number	Name of the contractor/ten dered cost	Stipulated Date of start	Stipulated Date of completion	Actual date of completion	Delay in Months (approx.)
1	Strengthening of Ring Road (Safdarjung Hospital to Hyatt Subway)under Division South Road_II, PWD, New Delhi (37/2019-20)	M/s Pawan Kumar	12.10.2019	11.01.2020	17.06.2020	05 months
2	A/R and M/o to Sub Division IV of South Road-II for comprehensive maintenance of (1. A-1 Block Panchsheel Enclave Road 2,B C & D Block, Panchsheel Enclave Road 3. 5Band Road 7 4 Guru Govind Singh Marg) 39/2019-20	M/s Amcon	24.10.2019	23.10.2020	08.04.2021	05 months
3	A/R & M/o to Sub Div I of SR II for Comprehensive maintenance of Sirifort Road, Balbir saxena Marg, Asian Games village Road and other roads under jurisdiction of Sub Division-I 40/2019-20	Sh Pawan Kumar	30.10.2019	29.10.2020	08.04.2021	05 months





4	A/R & M/o to Sub Division II of South Road II for Comprehensive maintenance of Aurobindo Marg, Hukam Chand Marg, Ch Jhandu Singh Marg, Ch. Harsukh Marg, Haus Khas Village road, N K Pandey marg & Green Park market Road. 42/2019-20	M/s Road Tech	30.10.2019	29.10.2020	07.04.2021	05 months
5	Re surfacing of Shaheed jeet singh Marg, Qutab Institutional area and satsang Vihar Marg under Sub Div III and Guru Govind Singh Marg under Sub Div IV of SR II during 2019-20 43/2019-20	Sh Pawan Kuimar	09.11.2019	08.01.2020	15.10.2020	09months
6	A/R & M/o to various roads under Sub Div IV of Div SR II, PWD during 2021-22 12/2020-21	M/s Anishika Construction Company	03.12.2020	02.03.2021	06.09.2021	06 months
7	Beautification of R-Junction of August Kranti Marg upto entry of Asiad Games village & entry of Shahpur Jatt village under Sub division I of Div Sr II PWD during 2021-22 (05/2022-23)	M/s Sanjay Enterprises	16.04.2022	15.05.2022	29.09.2022	04 months
8	A/R &M/O Various roads under sub division III of SR II PWD during 2022-23, Miscellaneous repair work (23/2022-23)	M/s Jagdamba enterprises	30.06.2022	29.06.2023	Yet to be completed	06 months (yet to be completed)





9	Strengthening of Asiad Games Village Road Nift Road, Subhash Chopra Road and August Kranti Marg through Cols milling & recysing process under Sub Divison of SR II PWD, New Delhi 53/2022-23	M/s Mahavir Prasad Gupta & Sons	06.10.2022	05.01.2023	Yet to be completed	12 months (yet to be completed)
10	A/R & M/o under sub div II, PWD New Delhi during 2022-23. Services of JCB Dumper, Mobile crane, Beldar for day to day repair work and Disposal/ Removal of Malba etc under SD I, II, III & IV 76/2022-23	M/s D A Construction s	27.02.2023	26.04.2023	Yet to be completed	08 months (yet to be completed)

HOO/DDO is therefore, advised to look into the slow progress of work leading to delay in completion of work. All the hindrances faced during the execution of work to be got authenticated from the Executive Engineer at site register and wherever the delays are attributed on the part of contractor, penalty for late completion of work be imposed as per terms and conditions of contract.





PARA-6: Time Barred cheques amounting to Rs. 17,34,124/(Audit Memo. No.11 Dated: 09.01.2024)

As per Receipt & Payment rule 47(2) a cheque remaining unpaid for three months after the month of its issue for any cause and not surrender for renewal should be cancelled in the manner indicated under the rules with the difference that no acknowledgement of the stop order may be insisted for the bank.

While scrutiny of form 51-Schedule of Reconciliation of cheques drawn and Remittances and other related records for the month of March 2023 it has been found that cheques which were issued by the division but not presented to the bank for encashment and became time barred as per details given below:

S.	Cheque	Date of	Amount	S.	Cheque	Date of	Amount
No.	No.	Issue		No.	No.	Issue	
1	A-656962	13.05.08	2221	23	A-915719	23.07.12	6765
2	A-851336	20.10.09	30677	24	A-915792	23.10.12	18000
3	A-851381	07.12.09	12974	25	A-915816	26.10.12	555
4	A-851392	15.12.09	7568	26	C-262774	19.01.13	80500
5	A-851402	23.12.09	10000	27	A-916039	23.01.13	26462
6	A-851406	29.12.09	9196	28	A-916040	23.01.13	33744
7	A-851407	29.12.09	75909	29	A-916053	23.01.13	65940
8	A-851672	23.07.10	25462	30	C-262782	04.02.13	122941
9	A-851676	24.07.10	5775	31	C-262785	11.02.13	7607
10	A-851678	28.07.10	503029	32	C-265915	03.07.13	10120
11	A-851685	04.08.10	1632	33	C-265918	09.07.13	555
12	A-851699	12.08.10	17706	34	C-265931	23.08.13	2794
13	A-851922	23.02.11	10992	35	C-265934	29.08.13	1677
14	A-851952	15.03.11	79341	36	A-794352	16.09.13	13250
15	A-852209	06.08.11	660	37	C-265983	01.11.13	200000
16	A-852305	19.10.11	22836	38	C-265992	13.11.13	1783
17	A-852315	12.12.11	716	39	C-265993	13.11.13	68878
18	A-852424	13.12.11	10000	40	C-404019	25.02.14	159021
19	A-852492	13.02.12	3136	41	C-404023	10.03.14	9067
20	C-460690	13.02.12	2100	42	C-404083	07.06.14	14399
21	C-460691	24.05.12	46519	43	C-530904	19.11.14	2617
22	A-852812	11.06.12	9000				
				Total			1734124

As the above cheques had become old for more than a prescribed limit, because of no claim/dispute and there is no possibility of encashment of these cheques therefore, HOO/DDO may please take immediate steps to settle these accounts as per rule, under intimation to audit.



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PARA-7: Execution of extra item not pertain to main work. (Audit Memo. No.12 Dated: 10.01.2024)

A Preliminary report and a rough estimate of the cost of work proposed to be taken up and should be prepared by Engineers of the division for obtaining for administrative approval for the work. Thereafter, a detailed estimate supported by complete details such as schedule of all items, quantities, rate, cost, drawings, specification, rate analysis, measurement details etc. needs to be prepared for each work for obtaining technical sanction of the competent authority. Technical sanctions ensure that the proposal is structurally sound and the estimate is economical.

During scrutiny of records ,it has been observed that the after the direction of higher authority, it was decided to Landscape development work on Aruna Asaf ali Marg. Thereafter, the funds to the tune of 191.95 lakh were allotted for the work 'Landscape development work on Aruna Asaf Ali Marg'. The detailed estimate of the work was technically sanctioned for an amount of Rs 186.69 lakh. Accordingly, the work was awarded (Agreement No 45/2019-20) at tendered cost of Rs 100.23 lakh which was 46.31 percent below the estimated cost of Rs 186.69 lakh. The stipulated date of start and completion of the work was 20.02.2020 and 19.05.2020 and the work was completed on 15.07.2021. The payment of Rs 175.57 was made to the contractor

Further, it has been noticed that as per contract Landscape development work was to be executed at Aruna Asaf ali Marg with the execution of items like earthwork in excavation, providing and laying in position ready mixed plain cement concrete ,Brick work Stone work, Stone Block , providing and fixing of G I pipes etc., It is worthwhile to mention that the Division had incurred, approx. 29.99 lakh on extra items i.e., Steel work welded in built up sections/frame work including cutting, hoisting, fixing in position and applying a prime coat of approved steel premier using structural steel etc which did not pertain to main work which is not only irregular but also unfair to other bidders. The contract is a legal agreement between the contractor and the employer, which define the scope of the work, cost, timeline and terms and conditions for the execution of the work. Any change in the contract scope, cost, timeline and terms and conditions should not be permissible except in urgent cases. Such post tender changes in scope of work may provide undue benefits to the contractors and therefore, should be restricted to the limits as laid down in the rules, regulations and as per terms and conditions stipulated in the tender.

The reasons of executing extra items which were not pertain to main work may elucidated to audit.

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TEST AUDIT NOTE (2019-20 to 2022-23)

TAN-1: Shortcoming in maintenance of Pay Bill Registers.
(Audit Memo. No.3 Dated: 01.01.2024)

During the test check of pay bill registers of the audit period i.e.2019-20 to 2022-23, the following shortcomings have been noticed: -

- 1. Totaling of all columns of salary, allowances and deductions for income tax purposes have not been carried out in the PBR during the audit period. Hence the amount of gross salary, other allowances and deductions shown in the calculation sheet of income tax can-not be checked by the audit.
- 2. Page counting certificate has not been recorded on the first page of PBR.
- 3. Upper column i.e. previous PBR No., Govt. Accommodation, pay scale/Level, date of joining, date of transfer, Service verified etc. have not been filled in PBR.
- 4. White fluid has been used in PBR which is not permissible.
- 5. There were cuttings and overwriting in the PBR which are not attested by the DDO/ HOO.
- 6. GAR-18 Abstract of pay bills has not been maintained during the audit period

Executive Engineer/DDO is requested to update the PBRs and compliance may be shown to next audit.



TAN-2: Short comings in maintenance of Service Books. (Audit Memo. No.05 Dated: 02.01.2024)

During the test check of Service books maintained by The Executive Engineer(C), South Road II (Division M-411) Andrews Ganj, New Delhi-110065, the Service Books of following employees have been test check by the audit. -

Sr.	Name & Designation(S/Shri/Ms)
No.	
1	Raj Kumar, Beldar
2	Rajender, Beldar
3	Shivpata, Beldar
4	Madho Lal Meena, Beldar
5	Karan Singh, Beldar
6	Sathbeer, Beldar
7	Ved Prakash Beldar

The following shortcomings have been noticed during the test check: -

1. The particulars of each government servant at the first page of the service book should be reattested after every five years and fresh photo graphs should be appended and attested after every 10 years. But on test check/scrutiny of service books it has been noticed that this has not been done in the concerned Service Book mentioned above.

2. Service Book to be shown to the official every year as per SR 202:

The Service book is required to be shown to the official every year and his signature obtained. The Govt. Servant will ensure that his services have been verified. Head of Office will furnish a certificate to the next higher authority every year that this requirement i.e. showing the service book to the official and obtaining his signature therein has been complied with in respect of the previous financial year.

It is observed that the service books of the employees mentioned above at Sr. No 1 to 7 were not shown to them.

- 3. As per rule 32(1) of CCS Pension Rules, the office is required to get the service verified from P.A.O. in respect of the official who have rendered 25 Years of Service or are to be retired with in the 5 years. The qualifying service so verified from P.A.O. shall be communicated to the employees concerned in the prescribe Performa. On review/test check of the records/ service book in this regard it was noticed that the verification of service from PAO has not been done of concerned staff that render service more than 25 years.
- 4. There are number of cutting and overwriting in the Service Books which are not attested by the HOO and white fluid also used which is not permissible.

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5. Entry of AADHAAR No. has not been made in the Service Book of the employees mentioned above which is required as per instruction circulated by the Principal Secretary (Finance) Finance Department, GNCT of Delhi vide letter No. F3 (03)/2015/T-I/Pr. AO/2017-26 dated 10/09/2015. It has further been advised that the Detail of AADHAAR No. of employee should invariably be made in Pension Papers of the retirees, so as to enable the PAO to mention the AADHAAR Card No. in Pension Payment Order.

The HOO may get the service books of all the employees be updated as per above observations and similar case may also be reviewed at your own level and compliance may be shown to next audit.



TAN-3: Wastage of time due to foreclosure of work (Audit Memo. No.08 Dated: 05.01.2024)

As per section CPWD works manual 15.1(2)(I) stipulates that before approval of NIT it is desirable to have availability of clear site, funds and approval of building plans from Local bodies. During the test check of records provided by Division South Road-II, it has been observed that division has foreclosed a number of works awarded to the contractor as details of few instances are given below:

S. No	Name of the work/agreement No.	Name of the contractor	Stipulated date of start	Stipulated date of completion	Actual date of foreclosure	Remarks
1	Construction of RCC drain in front of Haus Khas drain Enclave along service Road on Sri Aurobindo Marg(10-96) under Sub Divisdion-II of Division South Road II PWD, New Delhi during 2021-22 (05/2021-22)	M/S Samridhi Constructions	09.06.2021	08.10.2021	23.07.2022	Foreclosed after 09 months of stipulated date of completion
2	Restoration of road at various locations cur by various agencies under jurisdiction of Sub division-II if Division south Road-II, PWD, Delhi during 2021-22 (10/2021-22)	M/S Amocon	09.07.2021	08.01.2022	12.07.2021	Foreclosed due to withdrawal by Contractor, PG Forfeited
3	Re-surfacing of Service Roads of Outer Ring Road from Chirag Delhi Flyover to Panchsheel Flyover cut by various agaencies under Sub Division-4 of Division South Road-2, PWD, during 2021-22 (20 /2021-22)	M/s Jagdamba Enterprises	02.10.2021	01.01.2022	22.10.2021	Foreclosed due to withdrawal by Contractor, PG Forfeited





4	road cut by JIO Digital Fibre Pvt. Ltd for laying cables on Anuvrat Marg under Sub Div-III of Divison South Road-II, PWD, New Dehi during 2021-22	M/s Jitender Kumar	20.02.2022	19.04.2022	15.03.2022	Foreclosed under clause 3(A)
5	Restoration of road cut by Delhi Transco Limited from Adhchini to PTS on Sri Aurobindo Marg under Sub Division-II of Division South Road-II during 2021-22 (49/2021-22)	M/s Johri Constructions	13.03.2022	12.05.2022	12.04.2022	Foreclosed due to withdrawal by Contractor, PG Forfeited

Since the above mentioned works were foreclosed causing wastage of Govt. time and delay in execution of work. The EE is advised to minimize the instance of foreclosure of work to save precious Govt. time .





TAN-4: Huge Savings.

(Audit Memo. No.13

Dated: 10.01.2024)



During the scrutiny of Budget and expenditure statements provided by South Road-II division it has been observed that division had made huge savings in the financial year 2019-20 as per details given below:-

(Rs. In Lakhs)

S. No.	Head	Budget Allotted	Expenditure	Savings	% of Savings
01	Capital	1460	802	658	45.07%

HOO/DDO may advised to surrender the unutilized budget, if any well in time to the concerned authorities.

TAN-5: Delay In deposit of Labour cess amount deducted from the contractor.

(Audit Memo. No.14 Dated: 11.01.2024)

As per Government of National Capital Territory Delhi order (August 2005) all Government Department, Public Undertaking and other Government bodies carrying out any building or other construction work shall deduct mandatory 1 per cent of the amount of cost payment to the contractor. Such amount are as deducted from the contractor bill shall be remitted by way of Account Payee cheque, in favour of Delhi Building and other Construction Workers Welfare Board within 30 days of making such payment.

Test check of the records revealed that there is prevailing system existed in the division not to deposit the labour cess amount with in the stipulated period. It was, however, noticed that labour cess deducted from the various contractors during the period from April 2019 to March 2023 was not deposited on Monthly basis. However, accumulated amount of labour cess was deposited in one go by the Division which was violation of building and other constructions workers welfare cess rule which details as under.

S.No	Period		Labour cess	Date of Deposit	
	From	То			
1.	01.04.2019	30.06.2020	2217490	04.07.2020	
2.	01.07.2020	31.03.2021	1895243	31.03.2021	
3.	01.04.2021	31.03.2022	4066836	31.03.2022	
4.	01.04.2022	30.09.2022	1978830	31.10.2022	
5.	01.10.2022	31.12.2022	483834	24.01.2023	
6.	01.01.2023	31.03.2023	1597931	31.03.2023	

It is evident from the above that Division had not deposited the amount of labour cess timely . The HOO/DDO is advised to deposit the labour cess in stipulated time to Delhi Building and other Construction Workers Welfare Board.

